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General deficiency bill.

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# **Recommended Citation**

H.R. Rep. No. 1361, 54th Cong., 1st Sess. (1896)

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## GENERAL DEFICIENCY BILL.

APRIL 18, 1896.—Committed to the Committee of the Whole House on the state of the Union and ordered to be printed.

Mr. Cannon, from the Committee on Appropriations, submitted the following

## REPORT:

[To accompany H. R. 8293.]

In presenting the bill making appropriations to supply deficiencies in the appropriations for the fiscal year 1896 and for prior years, the Committee on Appropriations submit the following report in explanation thereof:

The bill is based mainly on estimates submitted in House Documents Nos. 53, 128, 144, 158, 183, 195, 202, 203, 270, 276, 281, 290, 322, 324, 327, 332, 335, 337, 338, 344, 348, 349, and 350, and Senate Documents Nos. 50, 198, and 200 of this session.

The whole amount appropriated by the bill is \$4,791,340.45, as

follows:

Section 1:	
State Department	\$33, 107.44
Treasury Department	1, 124, 267, 51
Fish Commission	78, 105, 41
Smithsonian Institution	
District of Columbia	116, 219, 08
War Department	607, 114, 52
Navy Department	
Interior Department	
Post-Office Department	1, 004. 42
Out of postal revenues	
Department of Justice	253, 337. 64
Government Printing Office	190, 850. 00
Library of Congress	269.85
House of Representatives	104, 145. 60
Judgments, United States courts	1, 572. 51
Judgments, Court of Claims	143, 647. 58
Judgments, Indian depredation claims, examination of	40, 528. 06
Section 2:	
Audited Claims	169, 819. 95
m-11	1 501 010 15

In addition to the sum recommended in the accompanying bill, the urgent deficiency act passed during this session, and approved February 26, last, appropriated \$6,305,436.52 to supply deficiencies in appropriations for the support of the Government during the current and prior fiscal years, making the total for deficiencies appropriated and recommended in accompanying bill for this session \$11,096,776.97.

The accompanying bill is the last of the general appropriation bills to be reported to the House at this session, all of the others having already

been disposed of by the House.

The following shows the amount of each of the appropriation bills as passed by the House, the date of passage, amount of urgent deficiency

act as it became a law, amount of accompanying bill, amount of miscellaneous acts approved to date, amount of permanent appropriations, and aggregate of the whole.

Title of bill.	Amount.	Date of passage.
Agriculture	23, 275, 902, 73 1, 630, 058, 76 5, 418, 960, 39 5, 842, 337, 00 8, 420, 445, 17 21, 380, 765, 51 448, 117, 61 31, 647, 239, 95 141, 325, 820, 00 91, 819, 557, 88 10, 351, 860, 00 29, 836, 992, 19 374, 613, 449, 19 6, 305, 436, 52 4, 791, 340, 45 315, 024, 72 119, 054, 160, 00	February 18. February 19. January 28. April 14. February 25. March 6. January 20. March 26. January 17. March 11. April 6. April 2.

Provisions or limitations not heretofore imposed are recommended in the accompanying bill, as follows:

On page 10:

The Secretary of the Treasury is hereby authorized and directed to transfer to the city of Atlanta, in the State of Georgia, all of the right, title, claim, and interest of the United States in and to the buildings erected for the Government exhibit at the Cotton States and International Exposition recently held in said city.

On page 2:

And the provisions of section 1935 of the Revised Statutes of the United States, in relation to clerk hire in the executive departments of the Territories, is hereby extended to include the Territories of Alaska and Oklahoma.

On page 22, with reference to the Industrial Christian Home building in Salt Lake, Utah:

And said building is hereby transferred to the custody and control of the Treasury Department.

On page 30:

That on and after July 1, 1896, all expenditures on account of the Reform School for Boys, the Girls' Reform School, and the Board of Children's Guardians shall be made by the Commissioners of the District of Columbia, upon itemized vouchers approved by the auditor of the District and certified by the Commissioners, as required by the act of June 11, 1878, in the case of other expenses of the government of the District of Columbia. And all acts or parts of acts providing for treasurers for the institutions herein named are hereby repealed, to take effect June 30, 1896.

With reference to the appropriation of \$800,000 recommended to supply a deficiency in the permanent appropriation for expenses of collecting the revenue from customs, the committee invite attention to the accompanying correspondence:

TREASURY DEPARTMENT, OFFICE OF THE SECRETARY, Washington, D. C., April 16, 1896.

Sir: In compliance with your request of yesterday I have the honor to transmit herewith a statement showing the amount of miscellaneous receipts collected and

appropriated to credit of the permanent appropriation for expenses of collecting the revenues from customs for each fiscal year from July 1, 1870, to June 30, 1895, and

for the six months ending December 31, 1895.

By various acts of Congress many of the fees authorized to be collected and applied to the expenses of collecting the revenues were abolished, and others were curtailed and lessened to such a degree that the total sum collected during the last fiscal year was over a million dollars less than the amount collected in 1873. The principal acts by which this great reduction was brought about are: Act June 22, 1874 (18 Stat. L., p. 186); act June 19, 1886 (24 Stat. L., p. 79); act June 10, 1890 (26 Stat. L., p. 131). Respectfully, yours,

C. S. HAMLIN, Assistant Secretary.

Hon. J. G. CANNON, Chairman Committee on Appropriations, House of Representatives.

Statement of miscellaneous receipts appropriated to credit of "collecting revenue from customs" for fiscal years 1871 to 1895, inclusive, and six months ending December 31, 1895.

Fiscal year.	Fines, penal- ties, and forfeitures.	Labor, drayage, and storage.	Weighing fees.	Services of United States offi- cers.		Customs officers' fees.	Mileage of ex- aminers.	Total.
1871 1872 1873		70, 404. 82	48, 001. 13	333, 749, 06				\$1, 366, 890. 47 1, 135, 641. 88 1, 643, 517. 88
1874 1875 1876		89, 421. 06 83, 165. 85		311, 309. 50 291, 770. 70	\$276, 017. 50 345, 571. 73 244, 712. 41		1, 161. 10	1, 341, 370. 76
1877 1878	146. 413. 21 130, 997. 15 168, 513. 06	57, 774. 40 54, 204. 13		262, 868. 33 245, 692. 49	184, 017. 34 201, 600. 20	327, 762. 81 349, 738. 61	1, 213. 00 888. 10	1, 044, 712. 84
1880 1881 1882	123, 786. 28 150, 433. 99 105, 644. 80	53, 706. 10 59, 215. 57	67, 375. 50	257, 802. 11 275, 151. 84	183, 150. 91 213, 738. 76	461, 896. 56 455, 175. 68	1, 197, 90	1, 148, 800. 16 1, 225, 514. 86 1, 343, 348. 00
1883 1884 1885	134, 590, 74 78, 496, 90 142, 759, 52	78, 841. 75 73, 349. 45 73, 100. 97	75, 531. 37 139, 867. 54	273, 468. 35 245, 567. 33	227, 693. 02 273, 303. 96	344, 635. 77 305, 041. 21	1, 490. 60 1, 127. 70	1, 074, 665. 46 1, 180, 768. 17
1886 1887 1888	157, 116, 77	72, 998. 75 69, 475. 10	113, 397, 96 112, 952, 23 60, 744, 90	257, 175. 02 264, 521. 31	242, 689. 51	301, 303. 76 297, 902. 82	3, 585. 16 4, 997. 79	1, 053, 037. 86 1, 097, 448. 20
1889 1890 1891	106, 124, 06 158, 221, 69 134, 023, 27	72, 856. 74 69, 184. 13	64, 026. 00 74, 700. 85	291, 536. 16	406, 159. 64 277, 040. 79	311, 029. 67 114, 878. 39	4, 912. 56 4, 758. 23	1, 299, 324. 55 966, 121. 85
1892 1893 1894	147, 309. 82	69, 184, 74 72, 495, 58	37, 140. 59 46, 925. 62	286, 326, 24 267, 706, 74	97, 577. 34 59, 988. 44	92, 358. 85 85, 136. 13	2, 679. 25 2, 479. 15	682, 041. 48
Sixmonths ending	101, 600. 02	82, 950. 81	28, 913. 86	286, 679. 72	56, 181. 91	82, 754. 59	1, 885. 09	640, 966. 00
Dec. 31, 1895	62, 064, 73	39, 014, 38	3, 00	139, 064, 20	10, 176, 85	41, 937, 91	2, 330, 69	294, 591, 70

# TREASURY DEPARTMENT, OFFICE OF THE SECRETARY, Washington, D. C., April 16, 1896.

SIR: In accordance with your verbal request of yesterday, I inclose herewith a statement showing the average number of employees, the expenses of collection, the dutiable and free importations and the number of entries of merchandise at the port, of New York, Baltimore, Philadelphia, Boston, Newport News, Burlington, Vt., and Tampa, Fla., during the fiscal years 1893, 1894, 1895, and the first eight months of 1896. As you desired this statement at once, it was impossible to get the data for more than a few of the ports, and I have selected the ones named because the increase in expenses of collecting the revenue has been greatest at these ports. I beg to call your particular attention to the columns giving the entries of merchandise. It will be noticed that at most of the ports the number of entries has constantly increased. Estimating that this increase will continue during the balance of the fiscal year at the same ratio shown during the past eight months, the total increase for the year will be as follows: New York, 11,942; Boston, 1,000; Newport News, 300; Burlington, Vt., 8,077; Tampa, Fla., 1,499.

I also inclose a statement giving in detail the increase in the force at these ports, the dates when such increase was made, and briefly the reasons therefor. It should also be added that it has been found necessary to increase the force in order to secure a proper enforcement of the regulations requiring a supervision of all articles

exported with benefit of drawback on duties paid.

The Department about a year ago inaugurated a system by which steamships arriving from foreign ports with passengers and baggage might proceed to their docks at any time during the evening in order to land said passengers and their baggage. This necessarily required additional force, but it is believed that the convenience afforded American citizens and others by this system has more than justified the extra expense incurred.

Respectfully, yours,

C. S. HAMLIN, Assistant Secretary.

Hon. Joseph G. Cannon, Chairman Committee on Appropriations, House of Representatives.

Comparative statement of employment, expenses, importations, and entries in the following customs districts, by fiscal years.

			1893.		
	Aver-		Impor	tations.	
Customs districts.	age number of em- ployees.	Expenses.	Dutiable.	Free.	En- tries.
New York Baltimore Philadelphia Boston and Charlestown Newport News Vermont (Burlington) Tampa, Fla	1, 733 207 327 447 18 67 16	\$2, 702, 306 272, 669 444, 936 596, 441 16, 210 75, 012 20, 350	\$278, 627, 563 8, 731, 814 22, 226, 420 39, 328, 279 29, 184 3, 895, 830 518, 572	\$269, 931, 030 7, 419, 132 43, 895, 727 40, 029, 375 1, 353 1, 499, 693 17, 165	418, 513 11, 983 30, 334 60, 241 154 34, 887 1, 258
			1894.		
Customs districts.	Aver-		Impor	tations.	
	number of em- ployees.	Expenses.	Dutiable.	Free.	En- tries.
New York Baltimore Philadelphia Boston and Charlestown Newport News Vermont (Burlington) Tampa, Fla	1,719 215 325 464 19 72 17	\$2,631,392 267,859 431,439 577,152 20,431 76,865 21,304	\$181, 755, 436 4, 880, 217 12, 916, 012 20, 994, 221 234, 560 2, 575, 860 425, 713	\$234, 040, 555 7, 098, 683 40, 810, 951 29, 315, 110 93, 834 1, 188, 258 62, 229	387, 791 13, 623 26, 808 54, 011 506 27, 356 1, 830
			1895.		5
Customs districts.	Aver-		Importations.		
	number of em- ployees.	Expenses.	Dutiable.	Free.	En- tries.
New York  Baltimore Philadelphia Boston and Charlestown Newport News Vermont (Burlington) Tampa, Fla	1, 758 218 324 485 31 75 20	\$2,760,558 245,623 440,255 593,647 28,799 80,265 24,611	\$251, 249, 621 5, 859, 385 29, 337, 158 28, 355, 285 701, 638 2, 290, 090 682, 989	\$226, 491, 507 6, 401, 321 19, 465, 333 38, 533, 833 331, 211 3, 617, 867 44, 442	441, 752 13, 726 31, 508 61, 927 1, 749 38, 744 3, 260
	First 8 months in 1896.				
Customs districts.	Aver-		Importations.		-
2 may		Expenses.	Dutiable.	Free.	En- tries.
New York. Baltimore Philadelphia Soston and Charlestown Newport News Vermont (Burlington).	1, 922 219 346 519 37 80 22	\$1, 991, 352 170, 680 318, 695 421, 695 24, 034 56, 908 19, 551	\$192, 992, 824 5, 131, 817 18, 726, 565 21, 005, 665 459, 627 2, 080, 314 866, 937	\$154, 350, 348 4, 922, 963 10, 089, 172 33, 810, 029 424, 102 3, 196, 276 10, 527	302, 463 8, 577 21, 161 41, 956 1, 360 31, 214 8, 173

# TAMPA, FLA.

# INCREASE IN FORCE.

		INCREASE IN FOR	CE.
Title.	Date.	Amount.	Remarks.
1 inspector	Jan. 31, 1896 May 11, 1895	\$3 p. d \$3 p. d	Service on Havana steamers. On duty at quarantine station, Mullet Key.
1 clerk		\$900 p. a	A comparison of the receipts of the first 7 months of the fiscal year of 1895 with the same period of 1894 shows an increase of \$156,482.98. A number of the largest eigar factories have been removed to Tampa and a large increase in the receipts will be occasioned thereby.
	INCE	REASE IN COMPENS.	ATION.
1 inspector	May 4, 1895	\$3 to \$3.50 p.d	Inspector at Port Tampa designated chief inspector and deputy collector so as to enter and clear vessels at that subport.
1 clerk	June 4, 1895do	\$4 p. d. to \$1,800 p. a \$4 p. d. to \$1,600 p. a	Increase in work and long service. Increased work. Acts as appraiser, tobacco examiner, weigher, gauger, and measurer.
	F	BALTIMORE, M	ID.
		INCREASE IN FORC	
6 watchmen	Sept. 1, 1894 Jan. 21, 1895	\$720 p. a \$1,150 p. a	Transferred from custodian's force, employed in guarding public stores.
3 assistant weighers	May 6, 1895 Oct. 16, 1895 Dec. 3, 1895	\$1,200 p. a	Transferred from temporary roll on account of efficient service. Reestablishment of offices (which were abolished in 1894) owing to increase of business.
2 night inspectors	Nov. 8, 1895	\$3 p. d \$3.50 p. d \$3.50 p. d \$2 p. d	Do.
	INCE	REASE IN COMPENSA	ATION.
1 clerk	Sept. 5, 1895	\$1,400 to \$1,600	Assigned to additional duties of chief
2 examiners	Apr. 15, 1895 Apr. 1, 1895	\$1,400 to \$1,600 \$840 to \$1,000	weigher. Equalization of salaries with others performing like duties. Required to perform additional duty
1 clerk 1 clerk	Apr. 9, 1895 July 10, 1895	\$1,800 to \$2,000 \$875 to \$1,075	of clerk.  Assigned to duties of chief clerk.  Efficient service in arranging files of
1 olerk		\$1,600 to \$1,800	office. Importance of duties as liquidating clerk.
1 boatman		\$45 to \$60 p. m	Required to perform additional board-
1 messenger	Apr. 1, 1895	\$720 to \$840	Equalization of salary with that of others performing similar services.
+	- 1	BOSTON, MASS	S.
•		INCREASE IN FORCE	
assistant weighers	Apr. 22, 1895	\$4 p. d	Increased importations under new tariff
1 stenciler	July 22, 1895	\$700 p. a	act, particularly sugar.  Increase in use of stencils on account
6 laborers 5 laborers 4 openers and packers	Apr. 16, 1895 Aug. 1, 1895 do	\$700 p. a	of bonded warehouse.  Increase in business at port and additional appraiser's store building.  Present force inadequate to examine goods, thereby causing delay in delivery to importers.

#### INCREASE IN COMPENSATION.

Title.	Date.	Amount.	Remarks.
3 clerks	July 1,1895	\$1,600 to \$1,800	(1) Increase of business added to his duties, superintendent Chinese affairs. (2) Salary of office originally \$1,800. Appointed at \$1,600 until familiar with duties. (3) On account of increase in cigar importations. Salary cut down some years ago.
5 clerks	Aug. 1, 1895	\$1,200 to \$1,400	Salaries had been cut down; owing to new tariff recommends they be re- stored.
1 clerk	Mar. 21, 1895	\$1,400 to \$1,600	By reason of increased duties. Clerks on similar work receive \$1,600 and \$1,800 per annum.
1 clerk	Sant 91 1805	\$1,400 to \$1,600	Additional work at port.
1 sampler	Oct. 1, 1895	\$1,200 to examiner, \$1,400.	Additional increase of work. Assigned to new territory for lumber.
1 sampler	Mar. 1, 1895	\$1,000 to \$1,200	Additional work at port.
1 clork	May 6, 1895	\$1,000 to \$1,200)	Increase of work all through apprais-
3 clerks	Aug. 1, 1895	\$875 to \$1,000	er's stores and the additional build-
1 sampler	Oct. 1, 1895	\$840 to \$1,000	ings.

# NEWPORT NEWS.

#### INCREASE IN FORCE.

8 inspectors	Jan. 11, 1895 Oct. 24, 1895	\$3 p. d \$1.50 p. d	Large increase in business.
	INCF	EASE IN COMPENSA	ATION.
1 inspector	Mar. 25, 1895	\$3 to \$4 p. d	Salary inadequate—acts as chief in- spector, weigher, gauger, and meas- urer.

#### PHILADELPHIA.

#### INCREASE IN FORCE.

7 assistant weighers	Oct. 1, 1894	\$1,100 p. a	Complaints of importers of delays, etc. Force now 14 as against 27 under pre- vious collector.
9 storekeepers			Made necessary by the bonding of three large warehouses.
3 clerks		_	Employed temporarily to rearrange old records and archives.
		\$3.50 p. d	Present force physically unable to han- dle business owing to revival of trade, particularly imports of sugar from West Indies.
1 examiner 1 examiner 1 examiner	June 25, 1895	\$1,600 p. a	Present force insufficient; reduced in May, 1894.
8 openers and packers	Dec. 22, 1894	\$800 p.a	Force inadequate; 3 men detailed to each examiner instead of 2 as at pres- ent; 5.787 cases examined and passed upon in 1895, as against 4,292 in 1894.

#### INCREASE IN COMPENSATION.

1 clerk	, 1894 , 1895	\$1,600 to \$2,000 \$800 to \$810	Increased responsibilities. Adjusted to compare with salaries of
3 examiners Mar. 20	, 1895	\$1,600 to \$1,800	other samplers.  Long service; increase of work.

# BURLINGTON, VT.

#### INCREASE IN FORCE.

Title.	Date.	Amount.	Remarks.
6 deputy collectors and inspectors.	Sept. 1,1895	\$840 p. a. each	Increased business and additional work by new regulations in regard to mani- fests, entries, and reports to Auditor for the Treasury.

INCREASE IN COMPENSATION.					
inspector.	4		On account of long and valuable services at Montreal.		
2 deputy collectors and clerks.	Nov. 15, 1895	\$1,095 to \$1,400	Increased number of entries		
	Feb. 1, 1895	\$730 to \$840	Salary not commensurate with services performed.		

# NEW YORK, N. Y.

Collector's office.

#### INCREASE IN FORCE.

4 watchmen	Aug. 25, 1894	\$720 p. a	Establishment new warehouse.
2 watchmen	Mar. 20, 1895	\$840 p. a	New public store annex.
2 watchmen 3 watchmen	Dec. 9, 1895	\$840 p. a	Establishment new warehouse.
15 temporary clerks	Oct. 30, 1894	\$1,000 p. a	Owing to new tariff law and accumu- lation of goods.
1 clerk	Apr. 5, 1895	\$1,000 p. a	New public store annex.
1 clerk		\$1,600 p. a	Lack of clerical force.
2 clerks			
2 messengers			
2 messengers	T)ec 9 1895	\$840 p. a	
1 messenger	July 8 1805	\$720 p. a	Transferred from temporary laborers'
I mossongor	oury 0, 1000	Ф120 р. и	rolls.
2 storekeepers	Jan. 15, 1895	\$1,400 p. a	Establishment new warehouse.
•		(	Difficulty to provide for prompt attend-
23 inspectors		\$4 p. d	lading of vessels, owing to recent ex-
19 inspectors	Oct. 1, 1895	\$4 p. d	tension of limits of the customs collection district.
1 attendant	Dec. 9 1895	\$840 p. a	Establishment new warehouse.
1 attendant			
2 clerks			Transferred from temporary rolls to
- 01012011111111111111111111111111111111	1	voice pra	permanent force.
12 clerks	do	\$3.00 p. d	* Do
1 cleaner	May 2 1895	\$325 p. a	
1 cleaner		\$325 p. a	Additional service in laboratory.
25 assistant weighers			Because of total inadequacy of force to perform work required on account of
			increased business.

## INCREASE IN COMPENSATION.

1 clerk	June 1, 1895 do May 24, 1895 June 1, 1895	\$2,200 to \$2,300 p. a \$2,200 to \$2,500 p. a \$1,800 to \$1,900 p. a \$1,800 to \$2,000 p. a \$2,500 to \$2,700 p. a \$2,000 to \$2,100 p. a \$1,600 to \$1,700 p. a	Do. Do. Do.
3 olerks 1 elerk	May 14, 1895	\$1.400 to \$1.500 p. a	Do. Increase in number of entries.

### Naval office.

### INCREASE IN FORCE.

			Due to congested condition of bond account.  Increased requirements as to manner of keeping records.
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#### INCREASE IN COMPENSATION.

Title.	Date.	Amount.	Remarks.
1 clerk	Feb. 29, 1896	\$2,000 to \$2,500 p. a	Increased duties as secretary civil- service board.

# Appraiser's office.

# INCREASE IN FORCE.

#### INCREASE IN COMPENSATION.

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