2-6-1892

Estate of Bluford West
ESTATE OF BLUFORD WEST.

FEBRUARY 6, 1892.—Committed to the Committee of the Whole House and ordered to be printed.

Mr. PEEL, from the Committee on Indian Affairs, submitted the following

REPORT:
[To accompany H. R. 5496.]

Your committee, to whom was referred the bill (H. R. 1878) for the relief of the estate of Bluford West, deceased, having had the same under consideration, beg leave to submit the following report:

This is a claim against the Cherokee Nation for valuable saline (salt works) belonging to the deceased in his lifetime, and which was appropriated to the use of the Cherokee Nation by act of the Cherokee council in 1843. For a perfect understanding of this claim it is well to say that in an early day about one-third of the Cherokee people then residing east of the Mississippi River emigrated to the west and settled in the then Territory of Arkansas.

In 1828 this branch of the Cherokees entered into a treaty with the United States in which they relinquished their home in Arkansas and accepted an undivided interest with their brethren (who were still east) to what is now the Cherokee country, where they now live; in other words, the Cherokee country by the treaty of 1828 was given to all the Cherokees both east and west jointly. Those that came first were and are yet called "Old Settlers, or Western Cherokees," of which Bluford West was one, and, being well advanced in civilization and being ambitious and energetic, he made large and valuable improvements on saline or salt wells in the Cherokee country. In the meantime the remainder of the Cherokees sold their possessions east of the Mississippi River and joined their kindred in the Cherokee Nation, where they have remained ever since.

This last lot were called the Eastern Cherokees, and, being much more numerous, soon took control of the Cherokee government. Bluford West, the claimant, being an Old Settler, or Western Cherokee, was in the minority, but had bestowed a large amount of labor and money in developing this valuable salt mine, and was in a fair way to amass a large fortune out of this property, when in 1843 the Cherokee council passed an act declaring all salines in their Nation to be the common property of all, and ordered that the Nation take possession of them, have them valued, and paid for. Upon that authority Bluford West, with others, was dispossessed and deprived of his entire estate in this valuable saline. West, doubtless feeling that great injustice had been done him, came at once to Washington and laid his grievances before the Government, and whilst here sickened and died, but in re-
response to his complaint Gen. R. Jones, U. S. Army, issued the following order:

Capt. N. Boone, First Dragoons:

SIR: You will repair, without unnecessary delay, to the two salines formerly occupied by Capt. John Rogers and Bluford West, for the purpose of making such examination of the premises as may enable you to estimate and report to the Commissioners the value of the improvements at each saline, about the time that they were dispossessed of the premises in 1844, under the provisions of the Cherokee laws relative to the reservation of salines as national property. You will please to make your report so as to make your estimate of valuation under separate heads, as follows:

I. Improvements of the farm, as—
   (1) Dwelling house and outhouses.
   (2) Clearing wood land.
   (3) Fencing of fields.
   (4) Breaking up prairie land.
   (5) Digging and walling fresh-water wells.

II. Improvements and materials necessary for erecting and carrying on salt works, as—
   (1) Troughs or cisterns for holding water.
   (2) Digging and walling the furnaces.
   (3) Sheds over furnaces.
   (4) The salt kettles.
   (5) Wagons, etc.
   (6) Necessary buildings attached to the salt establishments.
   (7) The digging and boring for water, if not a natural saline.
   (8) Pipes for conveying the same.

Take special care to ascertain whether either saline reservation be natural or artificial, and, if the latter, whether without the obtaining of water by the process of boring by private enterprise (late occupants) the saline could in equity have been claimed as a national reservation under the Cherokee laws.

You will also please to report whether Mr. West's premises have been taken possession of by the Cherokee authorities or whether they be still occupied by himself or his family, and if so, ascertain the reason.

Please let your report be submitted with as little delay as possible.

I think it expedient a second officer should accompany you, and have accordingly directed Lieut. Kirkham to report to you.

I am, sir, very respectfully, your obedient servant,

R. Jones, U. S. A.,
Commissioner.

Capt. Boone, of the First Dragoons, being prevented by sudden sickness from proceeding to execute the above instructions, Capt. S. Woods, Sixth Infantry, was substituted. For his very satisfactory report, see Appendix U, paper No. 5, relative to "salines." (See pp. 75 and 76, Report Secretary of War, and Appendix U, paper No. 5, relative to salines, Vol. 8, Senate Doc., second session Twenty-eighth Congress.)

In obedience to said order Capt. Woods and Lieut. Kirkham, of the Army, submitted the following report:

FORT GIBSON, January 13, 1845.

GENERAL: In obedience to instructions received from you, dated Fort Gibson, January 8, 1845, Lieut. Kirkham and myself proceeded to the salines formerly occupied by Messrs. Bluford West and John Rogers, and made the examinations and valuation of improvements required by our instructions, the result of which is submitted to you, and is as follows, viz:

Mr West's improvements.

(1) One dwelling house a story and a half high, built of hewn logs; two good-sized rooms with a passage between them; porches in front and rear; one room handsomely ceiled, and the whole house well finished. Considering the cost of lumber and building materials in that part of the country and the price of labor, I think the cost of this house has been about $2,000...
Estate of Bluford West.

Mr. West's improvements—Continued.

(2) One dining room and kitchen adjoining, both good, hewn-log buildings, valued at .......................................................... $500

(3) Smokehouse, root house, negro house, a large log building, built for poultry, the whole valued at ............................................. 200

(4) A spring, about 200 yards from the house, with slight improvements, valued at ............................................................. 25

(5) A well 30 feet deep. (They stopped digging before they reached water, in consequence of the law of 1843.) This was valued at ................................. 50

(6) One corn house; stable 80 feet in length, with several divisions in it; a small stable and stable yard, troughs, etc., valued at .................................... 300

(7) Eighty-seven acres of prairie land, the breaking and fencing of which, from the information we obtained, we considered worth $5 per acre, the whole amounting to ....................................................... 435

(8) Thirty-five acres of cleared woodland, fencing, etc., at $10 per acre .................. 350

(9) Yard about the dwelling house, potato patch, garden, grass plat, etc., about 9 acres in all cleared land, valued at ....................................................... 190

(10) Fruit trees, 200 in number, 37½ cents each ............................................. 75

The total of the valuation of the improvements on the farm amounts to .................. 4,125

Improvements on the "saline."

(1) The shed for the furnace is 90 feet in length. The trough or cistern is 64 feet in length, 44 feet in diameter. It was a solid log hollowed out. This trough supplied fifty-two kettles with water. There was considerable excavation and walling required for the adjustment of the furnace. A salt house stands adjoining the shed, the whole of which was valued at $500.

(2) Eight hundred feet of pipes for conveying water, valued at $200.

(3) Close to the well there are two buildings that are intended for the residences of workmen, with the outhouses about them; a blacksmith's shop; a building that was used as a salt house; a large shed; the whole valued at $250.

(4) The well is dug 125 feet deep, 10 feet from the top through gravel, and the remaining 115 feet were made by boring through solid rock. The first 10 feet of the well is 10 feet square, walled up with logs, and then a frame set in, leaving a space between it and the logs filled up with dirt. The boring through the rock was 24 inches in diameter.

Some of the workmen are now there. The blacksmith says they were employed the greater part of two years in completing it, with generally four hands employed to work at the well and a blacksmith to keep the augers and boring apparatus in repair. When they struck the vein of water that supplies the well, a pipe was fitted tightly in the rock, extending above the level of the ground around the well 15 feet, a point to which the water rises and issues in a jet of an inch in diameter.

Mrs. West and many gentlemen of whom we made inquiry, say that Mr. West has frequently declared, in their presence, that his expenditures on these salt works were at least $6,000.

Everything about the well and furnace is in a decayed condition, from being left unoccupied, and no care being taken of them; no doubt in consequence of the law preventing Mr. West from continuing the manufacture of salt.

The well itself is in a good condition; the pipes are also good—many of them thrown out of place. Everything shows that the works were once complete and in full operation.

In 1841 Mr. West sold the kettles that had been in use, in consequence of an engagement for a partnership between himself and Mr. David Vann in carrying on the salt works. Mr. Vann had gone to the east to purchase new metal, and this Mr. West was expecting. Mr. Vann, however, changed his mind, and refused to engage in the business with Mr. West, and did not purchase the kettles. Mr. West then made arrangements to purchase the kettles and continue the work himself, when the law passed, in 1843, prohibiting private individuals from working salt works that were made by law the property of the nation, this saline being one.

We think it would be fair to estimate the labor, money expended, and what Mr. West has been deprived of in not working this saline, at $6,000.

We have examined the grounds about this well, and see nothing to induce the belief that this saline would have been of any value but for the improvements that Mr. West has made. There is nothing that would have shown it a saline, but a "lick," which was probably a resort for numerous herds of cattle, which, to an almost equal extent, is found in many other parts of the country. Mr. West's labor and enterprise has made valuable what before was of no value. When he first commenced he dug four wells to the depth of 10 feet and struck the rock; he succeeded in getting

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some water, but not sufficient to justify much expenditure; but patient, persevering
industry developed a valuable spring that we do not think the nation had any right
to appropriate, and that in taking it away from Mr. West he should be allowed for it
what it is worth, without regard to cost.
The percentage of salt in this water is not known, nor have we any means of esti-
mating it; but we have been informed how it compares with the water of other sa-
lines. The water at the Union Mission is considered superior, but the water at the
Grand Saline, occupied by Mr. Lewis Ross, inferior.
Mr. Ross gives a rent for the Grand Saline of $1,600 per year, for ten years. Many
persons have told us that Mr. West's saline would have rented for the same, had it
been in the market. We therefore think that in disposing of him of the benefits
of his own labor, he should be allowed $15,000 for his claim on this saline. We had
reported to us that Mr. West had cut for his furnace 900 cords of wood, that, had rotted,
and been of no service to him; this we did not examine, as it was spread about
over the country, and we thought we could safely allow him for 600 cords; this, at
50 cents a cord, what it cost, would be $300.
Our estimate of the value of his improvements on the farm and the actual expendi-
ture on the well would be $9,425; and if the value which we consider has been given
to the saline by Mr. West's labor—and without this it had no value—be added, which
we have put down at $10,000, our valuation, including everything, will amount to
$19,425.
We found Mr. West's family occupying the improvements on the place, but seemed
to be under the constant expectation of being removed under the provisions of the
law of 1843. The agent for the nation appointed to value the improvements on sa-
lines went to this place in 1844 to make a valuation, in order to remunerate the owner,
take possession, and lease the saline, but neither

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with the then agent of the Cherokee Nation. They made an investigation and found that the heirs of one John W. West (who was a brother to Bluford West, deceased) were entitled to one-third interest and assessed it at $5,000 with 5 per cent interest from date of seizure by the nation and so reported to the Department. Bills have at various times been introduced in Congress to pay this claim, but upon careful investigation both the Committee in the Senate and House on Indian Affairs rejected said claim for want of merit, therefore, said commission made no investigation or report as to the claim of Bluford West against the Cherokee Nation, notwithstanding they were selected for that purpose and that only.

Your committee have carefully examined all the papers and records to be had in the case, and have heard the delegates of the Cherokee Nation in behalf of the Nation, and there is no claim or pretense on their part that the saline property or any part thereof was ever returned to either Buford West in his lifetime or to his legal representatives since his death, and all the payment we find was made to Nancy Markham, the widow of the said West, deceased, amounting to $12,000, for her home improvements adjoining the West saline. Under the laws of the Cherokee Nation, upon the death of the husband, the widow, if any, survives to the home improvements. Nancy Markham, formerly Nancy West, as the widow of Bluford West, deceased, was entitled to recover from the Cherokee Nation pay therefor, which it seems she collected.

The delegates seem to think that the $12,000 paid the widow was intended to be in full for the entire estate, but the records and the evidence show conclusively that such was not the case. West having died when Gen. Jones issued his order to have the home farm improvements appraised separately, and they being appraised separately within themselves, show that the home improvements were treated as the separate property of the widow, and in keeping with this the account of the widow against the Nation upon which this payment was made is her improvements, adjoining the West saline, following the appraisement made by Capt. Wood and Lieut. Kirkham; besides we find a sworn statement of the claimant (Nancy Markham, as administrator of the estate of Bluford West, deceased), Joel M. Bryan, an old and respected citizen of that country, and Dennis W. Bushyhead, ex-chief of the nation, and now a delegate before this Congress, showing conclusively that not one dollar has ever been paid on the Bluford West saline proper, which sworn statements are herewith appended, marked Exhibit A.

It will be observed that the farm improvements for which the widow was paid $12,000 was only appraised by Wood and Kirkham at $4,125. The appraisement and account of the widow agree, but differ greatly in the amount. Claimant accounts for this by saying that several years had elapsed from the date of appraisement and date of payment, and that a large young orchard had become grown, bearing trees, and uncompleted barns had been finished by her, and that her settlement was based upon the valuation of her separate property when payment was made. If this be true, and we find nothing to contradict it, at least the evidence and records show conclusively that nothing was paid on the saline proper, which was separately appraised by Wood and Kirkham at $15,300, it must be so.

And as all claims against the Government growing out of the treaty of 1846, as well as individual claims of Western Cherokees against their own nation, have borne 5 per cent interest, your committee could well find that the Cherokee Nation should pay to the estate of Bluford
West, deceased, the sum of $15,300, the appraised value of the saline proper, as made by Capt. Wood and Lieut. Kirkham, with 5 per cent interest from date of award; and if what your committee has recited was all the evidence in the case, we could find nothing else; but it appears from the sworn statement of one Bluford Alberty and H. D. Reese, both being very worthy men, and the latter a very prominent one, that the agent of the Cherokee Nation, who was appointed by the Nation under the acts of their council to take possession and appraise the various salines appropriated to the public use did himself appraise the saline in controversy at $24,000.

Your committee have concluded to adopt the Nation’s own appraisement and then allow them the full benefit of the $12,000 paid the widow, thus leaving a balance of $12,000, instead of $15,300, due the estate. The sworn statement of Alberty and Reese is herewith appended and marked Exhibit B. This gives the Nation full credit for all they claim they have ever paid and fixes the value of the entire property at what their own agent said it was worth, 5 per cent interest being the rate the Government has always paid the Cherokees on their trust fund; and inasmuch as the Cherokee Nation has been receiving 5 per cent interest from the Government on the very money they should have paid Bluford West, they can not complain at paying that rate on this long-deferred debt; in other words, by withholding the balance due West on their own appraisement, they have received from the Government the same amount of interest that the substitute requires them to pay on this demand. Besides, under the treaty of 1846, out of which this claim grows, interest has been allowed by Congress and by the Departments on all claims, both public and private, at that rate.

Finding that the legal representatives of Bluford West, deceased, have diligently prosecuted this claim against the Cherokee Nation at all proper times and upon all proper occasions, as admitted by the delegates of said nation, we see no reason why this long-deferred demand should not be paid with interest, as above stated. Therefore we report the accompanying substitute for the bill referred to us and recommend that it do pass.

**Cherokee Nation, Ind. T., Tablequah District:**

Personally appeared before the undersigned, Mrs. Nancy Markham, to me well known, who, being duly sworn, deposes and says: I was present when the United States Government officers (Capt. Wootl and Lieut. Kirkham) valued the Bluford West saline.

John W. West never put in his appearance before the valuing agents, to there claim any interest in said Bluford West saline.

I was paid for my home improvements adjoining the Bluford West saline; but there was not paid to me or anyone else one dollar for the saline proper.

NANCY MARKHAM,

Administratrix of the estate of Bluford West, deceased.

Sworn to before me this 19th November, 1889.

ALLEN ROSS,

Clerk, T. D. C. N., Ind. T.

**EXECUTIVE DEPARTMENT, CHEROKEE NATION,**

Tablequah, November 19, 1889.

I hereby certify that Mr. Allen Ross, whose name is affixed to the within as clerk of Tablequah, Cherokee Nation, is and was at the time of signing the same, the duly elected and acting clerk of said district, and that the signature is in his own handwriting, and as such clerk all his acts are entitled to credit.

Witness my hand and seal of the Cherokee Nation.

JOHN L. ADAIR,

Executive Secretary.
ESTATE OF BLUFORD WEST.

CHEROKEE NATION, IND. T.,
Tahlequah District:

Personally appeared before the undersigned, clerk for the above district, J. M. Bryan, who makes the following statement:

I am now over eighty years old; have been a bona fide citizen of this nation fifty-seven years. I have lived near the Bluford West saline over fifty years, and personally knowing to the operation of said saline by Bluford West in his lifetime; and I never heard of John W. West having any claim or interest in the Bluford West saline until many years after the death of Bluford West.

Nancy Markham (now) was the widow of Bluford West, deceased, and she was paid $12,000 for her home improvements, adjoining the Bluford West saline, by the Cherokee Nation; but in that payment not one dollar was valued or paid for the saline proper, as under the Cherokee laws, at the death of a husband, the home improvements belong to the widow; and there never has been one dollar paid by the Cherokee Nation, to Nancy Markham, or to Nancy Markham, administratrix of the estate of Bluford West, deceased, or to any one else for the Bluford West saline.

Sworn to before me this 19th November, 1889.

J. M. BRYAN.

EXECUTIVE DEPARTMENT, CHEROKEE NATION,
Tahlequah, November 19, 1889.

I hereby certify that Mr. Allen Ross, whose name appears to the within affidavit, is and was, at the time of signing the same, the duly elected and acting clerk of Tahlequah district, in the nation aforesaid, and that his signature is in his own handwriting, and that all his official acts as such clerk are entitled to credit.

Witness my hand and seal of the Cherokee Nation.

JOHN L. ADAIR,
Executive Secretary.

CHEROKEE NATION,
Tahlequah District:

Personally appeared before me, Allen Ross, clerk of said district, Dennis W. Bushyhead, ex-chief of the Cherokee Nation, who, being qualified, makes the following statement, to wit: That he was treasurer of the Cherokee Nation in 1873, when council made an appropriation of $12,000 for the benefit of Mrs. Nancy Marcum, which amount she was paid in full. After he became principal chief of the Cherokee Nation he found on file in the executive office a schedule of property adjoining the Bluford West saline, for which council made the appropriation of $12,000 for the benefit of Mrs. Nancy Marcum. He served as treasurer of the Cherokee Nation for eight years, from 1871 to 1879. He also served as principal chief from 1879 to 1887, during which time he knows of no payment being made for the Bluford West saline proper. While principal chief he appointed D. W. C. Duncan to act for the nation as commissioner, with the Hon. John Q. Tufts, United States agent, to investigate the saline claim of Bluford West, deceased.

Pending the investigation J. M. Bryan, attorney for the estate of Bluford West, deceased, preferred charges against Commissioner Duncan, alleging that he and one Allen Gilbert were trying to prove that the heirs of John W. West had an interest in said saline. Mr. D. W. C. Duncan was notified of said charges, but no investigation was had in the matter.

Sworn to before me this 19th November, 1889.

D. W. BUSHYHEAD.
ESTATE OF BLUFORD WEST.

DEPARTMENT OF THE INTERIOR,
OFFICE OF INDIAN AFFAIRS,
Washington, D. C., March, 1890.

I, T. J. Morgan, Commissioner of Indian Affairs, do hereby certify that the papers hereto attached are true and literal copies of the affidavits of B. W. Alberty, sworn to May 24, 1880, and of H. D. Reese, sworn to December 16, 1880; and of a copy of a statement made November 24, 1873, by J. M. Bryan, certified December 22, 1882, by John L. Adair, assistant executive secretary of the Cherokee Nation, all concerning the saline of Bluford West, in Cherokee Nation, and the valuation placed thereon, as the same appear on file in this office.

T. J. MORGAN,
Commissioner.

CHEROKEE NATION,
Tahlequah District:

Personally came before me, Allen Ross, a clerk in and for said district, Bluford Alberty, who, being duly sworn, deposeth and saith that he has been acquainted with Mrs. Nancy Marcum for many years, who was the widow of Bluford West, who owned a saline in the Cherokee Nation prior to 1843, with extensive improvements; that in 1843 a law of the Cherokee Nation made and declared all salines the property of said nation, and provided that the improvements made by private parties upon the said salines should be paid for by the Cherokee Nation; that in accordance with the provisions of the said law Madison Payne was appointed agent on the part of said nation to take possession of all the salines of the nation and cause them to be valued; that the said West saline was duly taken possession of by the said agent, and the improvements were valued at $24,000; and that the said amount, or any part of it, was not paid until after the late war, when a partial payment was made thereon; and that the above-mentioned Mrs. Nancy Marcum is the only surviving heir of the said Bluford West and wife, and is the lawful administratrix upon the said Bluford West's estate. Further he saith not.

B. W. ALBERTY.

Sworn to and subscribed before me on this the 24th day of May, 1880.

[Seal.]

ALLEN ROSS,
Clerk Tahlequah District, Cherokee Nation.

CHEROKEE NATION,
Tahlequah District.

Personally came before the undersigned, clerk of the above district, H. D. Reese, who, being duly sworn, makes the following statement in relation to the Bluford West saline:

I am about 59 years old; am a Cherokee; reside in the Cherokee Nation; was living here when the Cherokee Nation took possession of all salines by an act of the national council in 1843. James M. Payne was the agent of the nation. Bluford West's saline was taken with the others. The said agent was instructed to value all salines and make his report. Payne told me that he had valued West's Saline at $24,000, but that the nation could not afford to take it, as money would be lost by it, the valuation being so high. The saline was not taken by the nation at that time, nor was it returned to Bluford West, and all those valuable improvements went to waste.

H. D. REESE.

[Seal.]

ALLEN ROSS,
Clerk Tahlequah District, C. N.

I hereby certify that I have been personally acquainted with H. D. Reese for a good many years; he has held the office of school superintendent, treasurer of the nation, clerk of the senate, judge of Tahlequah district, and several other offices of trust in the Cherokee Nation.

Given under my hand and seal of office at Tahlequah, Cherokee Nation.

[Seal.]

ALLEN ROSS,
Clerk T. D., C. N.

DECEMBER 6, 1880.
Statement.

TAHLEQUAH, November 24, 1873.

I am and have been well acquainted with the Bluford West lick for forty years. In its original state it was a dry lick, but was improved and the water obtained by boring.

I think that the treaty of 1846 provided for the payment of these salines.

I think that the West saline was valued about $20,000 or upwards, as provided for by said treaty.

I think that all other salines were settled for by the nation except this; the saline I was interested in was paid for. I received $1,050 for myself in the Lewis Rogers lick.

J. M. BRYAN.

EXECUTIVE DEPARTMENT, CHEROKEE NATION,
Tahlequah, December 22, 1882.

I hereby certify that the above is a correct copy of the statement of J. M. Bryan in reference to the Bluford West lick.

JOHN L. ADAIR,
Assistant Executive Secretary.