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Message of the President of the United States, transmitting a communication from the Secretary of War, and a report from the Commissioner of Indian Affairs, in relation to the Cherokee Indians

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Recommended Citation

H.R. Exec. Doc. No. 65, 30th Cong., 1st Sess. (1848)

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Ex. Doc. No. 65.

HOUSE OF REPRESENTATIVES.

CHEROKEE INDIANS.

MESSAGE

OF THE

PRESIDENT OF THE UNITED STATES,

TRANSMITTING

A communication from the Secretary of War, and a report from the Commissioner of Indian Affairs, in relation to the Cherokee Indians.

MAY 20, 1848.

Referred to the Committee on Indian Affairs, and ordered to be printed.

To the Senate and House of Representatives:

I transmit, for the information of Congress, a communication from the Secretary of War, and a report of the Commissioner of Indian Affairs, showing the result of the settlement required by the treaty of August, 1846, with the Cherokees, and the appropriations requisite to carry the provisions of that treaty into effect.

JAMES K. POLK.

WASHINGTON, *May*, 19, 1848.

WAR DEPARTMENT, *May* 18, 1848.

SIR: I have the honor to submit, for transmission to Congress, for the information of that body, and in order that the requisite appropriations may be made, a report of the Commissioner of Indian Affairs, in relation to the settlement required to be made with the Cherokees, by the treaty with them of August, 1846, and showing the amounts yet necessary to carry the provisions of that treaty into effect.

Very respectfully, your obedient servant,

W. L. MARCY,
Secretary of War.

To the PRESIDENT.

Report of the Commissioner of Indian Affairs to the Secretary of War, communicating the result of the settlement with the Cherokees, required to be made by the treaty of August, 1846.

WAR DEPARTMENT,
Office of Indian Affairs, May 10, 1848.

SIR: By the ninth article of the treaty with the Cherokees, of August, 1846, "the United States agree to make a just and fair settlement" with those people, under the treaty of New Echota, of December, 1835, which "shall exhibit all money properly expended under said treaty, and shall embrace all sums paid for improvements, ferries, spoliations, removal, and subsistence, and commutation therefor, debts and claims upon the Cherokee nation of Indians for the additional quantity of land ceded to said nation, and the several sums provided in the several articles of the treaty to be invested as the general fund of the nation; and also, all sums which may be hereafter properly allowed and paid under the provisions of the treaty of 1835. The aggregate of which said several sums shall be deducted from the sum of six millions six hundred and forty-seven thousand and sixty-seven dollars, and the balance thus found to be due shall be paid over, *per capita*, in equal amounts to all those individuals, heads of families, or their legal representatives, entitled to receive the same under the treaty of 1835, and the supplement of 1836, being all those Cherokees residing east at the date of said treaty, and the supplement thereto."

It was the desire of the department to have this settlement made in time to submit the result to Congress at the last session; and an investigation of the various points involved was commenced with that view. As, however, it was to include all sums which might, after the treaty of 1846, be "properly allowed and paid under the provisions of the treaty of 1835," and claims to a large amount under that treaty were under investigation by commissioners appointed under its 17th article, it was necessary to await the result of the final action of those commissioners, in order to embrace any allowances made by them, and chargeable to the funds on hand under the last mentioned treaty. There were also numerous claims which had been presented for commutation of removal and subsistence, by Cherokees who had emigrated and subsisted themselves, and which, if allowed, would have to be embraced in the settlement. Time was required for collecting information in relation to these claims, and for their proper investigation. In consequence of these and other circumstances, the desire of the department could not be accomplished.

In the third article of the treaty of 1846, it is stated that "certain claims have been allowed by the several boards of commissioners heretofore appointed under the treaty of 1835, for rents, under the name of improvements and spoliations, and for property of which the Indians were dispossessed, provided for under the 16th article" of that treaty; and that "a further amount has been allowed for reservations under the treaty of 1835 by said commissioners;" and it is assumed that the amounts thus allowed, together with

"the expenses of making the treaty of New Echota," were wrongfully paid out of "the \$5,000,000 fund" under that treaty; and, therefore, the "United States agree to reimburse the said fund the amount thus charged to said fund, and the same shall form a part of the aggregate amount to be distributed to the Cherokee people, as provided for in the 9th article of this treaty."

The statement in regard to the expenses of making the treaty of New Echota is an error; they were not paid out of "the five million fund," but from a special appropriation therefor made by Congress on the 2d July, 1836. See Laws United States, vol. 9, page 453; and it remains to be seen how far, upon a proper classification and arrangement of the expenditures under the treaty of 1835, with reference to the appropriations for carrying it into effect; the other objects above referred to can properly be considered as having been paid out of that fund, and the United States bound to reimburse the amount.

In making the expenditures under the treaty of 1835, but little, if any, attention appears to have been paid to the heads of appropriation from which the money was taken. The funds stipulated in the treaty, and the additional amounts granted by the supplement and by appropriations of Congress, seem to have been regarded as one general aggregate fund, out of which all the expenses of carrying the treaty into effect were to be paid; and that it therefore made no difference whether the money for any one object came from the appropriation for that object or from another. In this way payments were made out of the "five million fund," for objects intended to be met by the additional amounts allowed and appropriated as above, and the reverse. This has led to much misunderstanding and error, which would have been cleared up on a proper final settlement under the treaty of 1835. And in order now to render the whole subject plain, and susceptible of being easily understood, it is necessary to set forth the various objects of expenditure under that treaty, the funds provided to meet them, to what extent they were to be paid for by the United States and the Cherokees, respectively, and how far, on a proper classification of expenditures, with reference to the funds belonging to the Cherokees, and those provided in addition by the government, this may be regarded as having been done. The account thus stated will be a "just and fair settlement" under the treaty of 1835-'6, as required by the 9th article of the treaty of 1846.

By the first article of the treaty of 1835, the Cherokees, for and in consideration of the sum of \$5,000,000, cede, relinquish, and convey to the government "all the lands owned, claimed, or possessed by them, east of the Mississippi river; and hereby release all their claims upon the United States for spoliations of every kind."

By the 15th article, it was expressly understood and agreed "that, after deducting the amount which shall be actually expended for the payment for improvements, ferries, claims for spoliations, removal, subsistence, and debts, and claims upon the Cherokee nation, and for the additional quantity of lands and goods for the poorer class of Cherokees, and the several sums to be invested for the gen-

eral national funds, provided for in the several articles of this treaty, the balance, whatever the same may be, shall be equally divided between all the people belonging to the Cherokee nation, east, according to the census just completed."

The various articles of the treaty of 1835-'6, embracing the objects specified in the 15th article, are as follows: By the 9th article "the United States agree to appoint suitable agents, who shall make a just and fair valuation of all such improvements, now in the possession of the Cherokees, as add any value to the lands; and also of the ferries owned by them, according to their net income; and such improvements and ferries from which they have been dispossessed in a lawless manner, or under any existing laws of the State, where the same may be situated."

The claims for spoliations are thus provided for in the last clause of the tenth article: "The sum of three hundred thousand dollars is hereby set apart to pay and liquidate the just claims of the Cherokees upon the United States for spoliations of every kind that have not been already satisfied under former treaties." By the first article of the treaty, the question was to be submitted to the Senate whether this charge was to be borne by the Cherokees, out of the consideration for the lands, or by the United States.

Removal and subsistence are provided for in the eighth article, as follows: "The United States also agree and stipulate to remove the Cherokees to their new homes, and to subsist them one year after their arrival there, and that a sufficient number of steamboats and baggage wagons shall be furnished to remove them comfortably, and so as not to endanger their health, and that a physician, well supplied with medicines, shall accompany each detachment of emigrants removed by the government. Such persons and families as, in the opinion of the emigrating agent, are capable of subsisting and removing themselves, shall be permitted to do so; and they shall be allowed, in full for all claims for the same, twenty dollars for each member of their family; and in lieu of their one year's rations, they shall be paid the sum of thirty-three dollars and thirty-three cents, if they prefer it."

The last clause but one of the tenth article provides that "the United States also agree and stipulate to pay the just debts and claims against the Cherokee nation held by the citizens of the same, and also the just claims of citizens of the United States for services rendered to the nation, and the sum of sixty thousand dollars is appropriated for this purpose; but no claims against individual persons of the nation shall be allowed and paid by the nation." The Attorney General decided that, according to a just construction of this clause, the \$60,000 thus set apart was applicable only to claims of citizens of the United States against the nation, and could not be exceeded for that purpose, but, if insufficient to embrace all just claims of that character, it must be rateably divided among the claimants. See Attorney General's opinions, pp. 1113-'14. This construction is no doubt correct, the object being to fix a limit to the amounts to be paid for debts alleged by white

persons against the nation. The debts due their own citizens, to be paid out of the general fund, were left without any such limit.

The compensation for the additional quantity of land to be added to the Cherokee country west of the Mississippi, is fixed in the last paragraph of the second article at \$500,000. By the last paragraph of the twelfth article, the sum of \$100,000 was to be expended for the goods for the poorer class of Cherokees, referred to in the fifteenth article.

"The several sums to be invested for the general national funds" are specified in the tenth article, as follows: \$200,000 "to constitute a general fund;" \$50,000 "to constitute an orphans' fund," and \$10,000 "to constitute a permanent school fund"—in all \$400,000, to which the last clause of the fourth article of the supplement transferred and added the \$100,000, set apart by the last clause of the twelfth article of the treaty for "the poorer class of Cherokees" thus making the amount to be invested out of the consideration of the land, as general national funds, five hundred thousand dollars.

As the treaty originally stood, when negotiated, it is evident that it was the intention that all the objects specified in the 15th article, (unless the Senate should determine otherwise with regard to spoliation,) were to be provided for out of the "five million fund." It is true, that in several of the articles of the treaty that have been quoted or referred to, the government stipulated to do certain things involving expenditure; in the eighth, to remove and subsist the Cherokees for one year, and in the tenth, to pay the just debts and claims against the Cherokee nation, &c.; but these were not to be at the expense of the United States, for the 15th article expressly provides that the amounts expended for them shall be deducted from the general fund of \$5,000,000. In all such cases, the United States were to perform the acts and to make the expenditures, as the agents or trustees of the Cherokees. Wherever it was intended that the government should bear the expense of any object, it is so specifically provided.

If there were any doubt as to the objects to be paid for out of the Cherokee fund, it would be dissipated by the correspondence with the head men of the nation about the time the treaty was negotiated. See House Doc. No. 28, 1st session 24th Congress, and Senate Doc. No. 120, 2d session 25th Congress. The first of these documents contains the *projet* of the treaty of 1835-6, as it was agreed upon with the delegation of Cherokees in this city; and although, in the negotiation, this *projet* was slightly altered in some of the details, it shows clearly the objects to which the \$5,000,000 to be given for the lands—or rather as the difference in value between them and those assigned to the Cherokees west—was to be applied. See the schedule at page 39, which specified those objects, among which were removal and subsistence. In the latter document, pages 97 to 104, are the instructions to the Secretary of War to the commissioners appointed to negotiate the treaty, and at page 108, a letter to Messrs. Underwood and Hoge, in which it was stated, by direction of the President, that "1 proposition for

a treaty will hereafter be made more favorable than those now offered to them."

The first of the supplementary articles to the treaty of 1835, declared void the pre-emption privilege stipulated in the 12th article of that treaty, and the grant of reservations in the 13th article. The first article of the treaty and the second of the supplement, provided for the submission to the Senate, for decision, the question whether the \$5,000,000 granted for the lands was to include the \$300,000 specified for spoliation, the cost of the removal of the Cherokees west of the Mississippi, and "the value of certain claims which many of their people had against citizens of the United States." If not, then additional provision was to be made for those objects. Hence the 3d article of the supplement, which stipulated that "the sum of six hundred thousand dollars shall be and the same is hereby, allowed, to include the expense of their removal, and all claims of every nature and description against the government of the United States, not herein otherwise expressed provided for, and to be in lieu of the said pre-emptions and reservations, and the sum of three hundred thousand dollars for spoliation, described in the first article of the treaty."

On the 12th June, 1838, Congress appropriated the further sum of one million forty-seven thousand and sixty-seven dollars, "in full for all objects specified in the third article of the supplementary articles of the treaty of 1835, between the Cherokee Indians and the United States, and for the further object of aiding in the subsistence of said Indians for one year after their removal west: *Provided*, That no part of the said sum of money shall be deducted from the five millions stipulated to be paid to said Indians by said treaty." A hundred thousand dollars were, at the same time, appropriated "for satisfying all claims for arrearages of annuities, for supplying blankets and other articles of clothing for the poorer classes of Cherokees who are not able to supply themselves, and for medicines and medical assistance, and for such other purposes as the President shall deem proper to facilitate the removal of the Cherokees."

Thus, to the \$5,000,000 granted to the Cherokees by the first article of the treaty of 1835 for all their lands and possessions east of the Mississippi, the United States afterwards added the further sum of \$1,647,067, making in all \$6,647,067. The \$5,000,000 was liable for all the objects enumerated in the 15th article of the treaty, except spoliation, viz: improvements, ferries, removal, subsistence, debts and claims against the Cherokee nation, the amount to be deducted for the additional quantity of lands to be given to the Cherokees west of the Mississippi, and the amounts to be invested as a national fund. The \$600,000 granted by the 3d article of the supplement was to be in lieu of the rights to pre-emptions and reservations provided for in the 12th and 13th articles of the treaty, and declared void by the first article of the supplement, and, of the \$300,000 stipulated for spoliation by the first article of the treaty, was to be applicable to the expenses of removal, and was to include "all claims of every nature and descrip-

tion, against the government of the United States, not *herein* otherwise expressly provided for." The \$1,047,067 was to be "in full for all objects specified in the third article" of the supplement, and for the additional purpose of aiding in the subsistence of the Cherokees for one year after their removal. With respect to the objects to which the \$5,000,000 was applicable, there can be no question, as they are specifically named; but about those embraced in the \$1,647,067, and the intention and effect of the grant of this additional sum, there has been, in the minds of many, much doubt and misunderstanding. It has been contended that, in making this grant, the United States assumed the whole expense of the removal and subsistence of the Cherokees, and thereby relieved the five million fund from any charge for those objects. This, however, was not the case, and has never been so considered by the department.

The question was raised whether the spoliations, the cost of removal, and claims which many of the Cherokees had against the United States, were to be paid for out of the consideration money for the lands. This question having been submitted to the Senate, it was agreed to allow the additional sum of \$600,000 towards those objects, and in lieu of the annulled grant of pre-emptions and reservations. This was not an assumption by the government of the whole cost of removal and of all the spoliation and other claims against the United States, but only an extension and increase of the consideration money, with reference to those objects. Had the former been intended, an estimate would have been made of the probable cost of removal, and of the probable amount of the claims, (except the spoliations, which were limited by the treaty to \$300,000,) in order that the additional amount to be allowed might be made to embrace all; but this was not done.

It was a compromise between the government and the Cherokees, by which matters in dispute were finally arranged and settled; the latter contending that the former should pay the amount fixed upon for the spoliation claims, over and above the sum agreed upon for the lands, and giving up, for a further pecuniary consideration, the right to pre-emptions, and the grant of reservations, and all other claims "not herein otherwise expressly provided for," and the government agreeing to add a further sum for these objects, and to aid in defraying the expense of removal. It was, in effect, an increase of the consideration money granted, and an addition of other objects to those specified in the 15th article of the treaty, to be paid for by the Cherokees out of that consideration. On this point, and as to the object and intent of the further allowance of \$1,047,067, made by the act of June 12th, 1838, without adverting to other ample evidence to the same effect, it is deemed sufficient to present the following views of the commissioners appointed by the President, in July, 1846, to inquire into the difficulties then existing among the Cherokees, and all matters in dispute between them and the United States; who, under a subsequent appointment, negotiated the treaty of 1846, and whose report and conclusions, in a great measure, formed the basis of that treaty.

Those commissioners say, "that nothing more was intended to be paid by the United States for the possessions of the Cherokees, east of the Mississippi, than the sum of \$5,000,000, is rendered certain by the letter of General Cass, Secretary of War, dated March 7, 1835, in reply to the delegation headed by John Ross. That delegation, under date of March 6, 1835, inquire of General Cass, 'whether we are to understand from your communication of this date, that the five millions resolved by the Senate should be paid to the Cherokee Indians for all their land and possessions east of the Mississippi river, as embracing also the expenses of transportation and subsistence in removal, and for subsistence for twelve months after their arrival at their new homes, for blankets, guns, &c.; or whether that sum is an offer, as really appears from the resolution to be, only for the extinguishment of the Cherokee title to lands east of the Mississippi river, and for the houses and improvements of the Cherokee inhabitants situated thereon; and that the United States will in addition pay the expenses of transportation and subsistence in their removal,' &c. To which General Cass replied, that 'the sum of \$5,000,000 which is offered for your claims east of the Mississippi will, as I have already informed you, be in full for your entire cession. The application of it will be such as you desire; a just regard being had to individual rights. *Nothing more will be paid for removal, or for any other purpose or object whatever.* In giving to you the full value of your property, the United States comply with all the demands of justice upon them.'

"Thus, so far, there could be no misunderstanding as to the purposes of the United States, in reference to the amount to be paid for the lands of the Cherokees east of the Mississippi, nor as to the objects to which it was to be appropriated.

"The talk sent by General Jackson to the Cherokee people, under date of March 16, 1835, takes the same view of the subject, and mentions generally the objects to which the money is appropriated. (See House doc. 286, 1. ses. 24. Cong., pp. 41, 42, and 43.)

"We have thus shown what was the understanding of the parties in reference to the matter prior to the treaty of 1835. We now come to the treaty, and we find the same understanding substantially recognized, although varied in some not essential particulars. In the 15th article of that treaty it is expressly acknowledged and agreed that 'the amount which shall be actually expended for the payment for improvements, ferries, claims for spoliations, removal, subsistence, debts, and claims upon the Cherokee nation, and for the additional quantity of lands, [the 800,000 acres to be added to the country west of the Mississippi,] and goods for the poorer classes of Cherokees, and the several sums to be invested for the general national funds, provided for in the several articles of this treaty,' shall be deducted from the purchase money, and the balance, whatever it may be, shall be divided equally between all the people belonging to the Cherokee nation east, according to the census then just completed.

"An additional sum of \$600,000 was added to the \$5,000,000 by

the third supplemental article of the treaty; and the further sum of \$1,047,067, appropriated by the act of June 12, 1838, for removals, subsistence, &c., as before stated, all which constituted one general sum of \$6,647,067, upon which the sums expended for the objects recapitulated in the 15th article of the treaty were chargeable.

"It is now argued by the counsel for the western portion of the Cherokee people, including the Ross and treaty parties, that, inasmuch as the sum of \$1,047,067, appropriated by the act of June 12, 1838, was given by Congress for removal and subsistence, the United States thereby assumed those two items of expenditure, and of course, relieved the five million fund from any charge for those two objects.

"To put an end forever to that argument, the undersigned copy from the report of Judge White, Senate doc. 466, 2d sess. 25. Cong., before referred to, the following extract:

"They believe the five millions of dollars, given by the treaty, as the difference in value between the countries exchanged, and the six hundred thousand dollars before mentioned, allowed for 'spoliations, and as a fund for removal, constitute a very liberal consideration on the part of the federal government; yet the committee would feel much better satisfied that too much should be done for the Cherokees than too little. If, therefore, the voluntary grant of an additional sum of money can be made a means of hastening their removal to their new homes, of dispensing with the use of a large military force, and of insuring confidence in the justice of the government, and of restoring harmony and good feelings, they believe economy, humanity and peace will be best consulted by making such grant.

"With a view to attain these objects, the committee would respectfully recommend to the Senate that, in the passing of some appropriation bill still to be acted on, an item be inserted placing a reasonable sum of money at the disposal of the Executive."

"Thus it appears that the large appropriation of \$1,047,067 was a 'voluntary grant,' made for the purpose of hastening the removal of the Indians, of dispensing with the large military force employed in that country, and restoring harmony and good feelings between all parties, and not for the purpose contended for by the counsel.

"The expenditures specified in the 15th article are, therefore, justly chargeable upon the treaty fund."

As the treaty of 1835 stood, prior to the adoption of the supplement, the expenditures for all the objects provided for in it were to be paid out of the consideration money granted the Cherokees, as stipulated in the 15th article, except the following:

1. Extinguishment of title to reservations within the country west assigned the Cherokees, granted to certain half breeds in the Osage treaty of 1835, 4th article, 1st clause treaty of 1835-6.
2. Valuation to be made of improvements on Union and Harmony missionary reservations, same article, 2d clause.

3. Commutation of permanent annuity of \$10,000, 11th article.

4. For certain reservations obtained under former treaties, per 13th article, viz:

1. Value, as unimproved lands, of those which had been sold by the United States; of this class, there were none.

2. Value of those which the owners were obliged by State laws to abandon.

3. Where they had purchased them back from the States, the amount paid the States therefor, with interest thereon, was to be paid their owners.

4. The reservations which they had properly acquired and then held, were to be confirmed to those owning them.

5. Pensions to warriors on the side of the United States in the late war with Great Britain, 14th article.

6. Losses and damages in consequence of not being put in possession of "improvements and houses," of which the owners had been dispossessed prior to the treaty, 16th article.

7. Same on account of being ousted, after the date of the ratification of the treaty of "possessions and property," in the "free use and occupation" of which they were to be protected for two years from that date, during which they were to remove, same article; to which the 5th article of the supplement added,

8. Expenses of negotiating the treaty and supplement, and of the delegation of Cherokees which signed the latter.

It may be said that it was not stipulated that the compensation to the committee of Cherokees, provided for in the 3d clause of the 12th article, was to be paid out of the consideration money. True, it was not so specifically stipulated; but, as has been repeatedly decided by all the proper authorities, this expense was clearly a part of that for other objects so stipulated. The committee acted on behalf of the Cherokees and for their especial benefit, and were of great advantage to them in aiding to protect their funds against unjust and unfounded claims, towards which their individual and local knowledge essentially aided. All claims upon the fund, to be adjudicated by the commissioners under the 17th article of the treaty, underwent their revision and scrutiny before being decided by those commissioners, especially claims to improvements, &c., stipulated to be paid for out of the five millions. They were not agents of the United States, but of the Cherokees; their compensation was a part of the expense of such objects; and, therefore, clearly payable out of that fund. The same is the case with respect to agents and interpreters employed to value the improvements; their compensation was a part of the expense of ascertaining such value; and with it, as also repeatedly decided, properly payable out of the fund. So with regard to superintendents of emigration, and agents and interpreters employed in collecting and removing the Indians, and in subsisting them when collected on the route, and for a year west. Their compensation was a necessary part of the expense of removal and subsistence, which was to be borne by the Cherokees themselves out of their own funds. They were agents, &c., of or for the Cherokees, like

the Cherokee committee, valuing agents, &c., and not of the United States. The same view might, to some extent, be taken with respect to the commissioners, under the 17th article of the treaty, to examine and settle claims against the treaty fund, and against individual Cherokees, payable out of the amount allowed for their improvements and ferries; but as it was also their province to examine claims for reservations, and to decide upon their value, payable by the United States, the government, at an early period, determined to assume and pay their compensation, and that of their secretary and interpreter, and this determination has been conformed to throughout. How was this understanding as to expenditures, payable, respectively, by the Cherokees, out of the consideration given them for the exchange of lands, and by the government out of its funds, affected and changed by the supplement and the act of June 12, 1838, appropriating the additional sum of \$1,047,067, which act may be considered as an enlargement of the supplement, and, in fact, as a part of it?

The first article of the supplement annulled the pre-emption rights stipulated in the 12th article of the treaty, and the grant of reservations in the 13th article; thus adding another class of reservations to those to be paid for. The third article relieved the \$5,000,000 fund of the charge for spoliations, and allowed the additional sum of \$600,000 to include spoliation, to be in lieu of the pre-emptions and reservations annulled in the 1st article; to be applied towards the expenses of removal, and to include "*all claims of every nature and description against the government of the United States, not herein otherwise expressly provided for.*"

In the voluntary grant of the \$1,047,067, made by the act of June 12, 1838, the \$5,000,000 was further partially relieved, by its being provided that a portion of that sum was to aid in the expense of subsisting the Cherokees for one year after their arrival west; otherwise, it was for the objects specified in the third article of the supplement, and to be in full for them.

Of the objects which, by the treaty itself, as it stood prior to the supplement, were to be paid for by the United States, those embraced under the 1st, 2d, 3d, 5th, and 8th heads of the preceding classification thereof were provided for, and paid out of separate or special appropriations. Did the supplement, and the additional sums granted by it, and the act of July 12, 1838, in all \$1,647,067, include and make provision for those under the 4th, 6th, and 7th heads of that classification? It appears clearly to have been so decided, both by the Executive and Congress. On this point, and on the subject of the proper construction of the treaty generally, especially with reference to expenditures, see the able and elaborate report of my predecessor to the Secretary of War, dated November 29, 1839, from which pertinent extracts might be taken, but that it may easily be consulted, (see reports House of Representatives, 1st session, 28th Congress, No. 391, pages 26 to 38,) and that I am desirous to make this exposition as brief as is compatible with doing justice to the perplexed and important subject to which it relates.

It will be seen from this document, page 23, that, by the instruc-

tions to the second board of commissioners appointed under the 17th article of the treaty of 1835, they were not to issue certificates for the amounts allowed by them, as it was apprehended there might be a deficiency in the funds on hand to meet the entire amount of the allowances; but they were first to report the cases decided to the department in order, in that event, that there might be a proper rateable division of the funds among the claimants. On a review of the decisions of the commissioners in the cases so reported, the department was of opinion that they had acted upon some of which they had no jurisdiction, and in others had manifestly made improper allowances for which the funds were not liable; and in such cases it declined to confirm and carry out their decisions. The claimants appealed to Congress, and the whole subject of the jurisdiction of the commissioners, and the obligation of the Executive to pay their awards out of the funds on hand was fully and elaborately examined and reported upon by a committee of the House, whose report (391) is part of the document above referred to. At the preceding session a joint resolution had passed both Houses, directing the payment of the awards of the commissioners. This resolution was not signed by the President, because, as stated by him, "the balance of the fund provided by Congress for satisfying claims, under the 17th article of the Cherokee treaty, referred to in the resolution, is wholly insufficient to meet the claims still pending. To direct the payment, therefore, of the whole amount of those claims which happened to be first adjudicated, would prevent a rateable distribution of the fund among those equally entitled to its benefits. Such a violation of the individual rights of the claimants would impose upon the government the obligation of making further appropriations to indemnify them, and thus Congress would be obliged to enlarge a provision, liberal and equitable, which it had made for the satisfaction of *all the demands of the Cherokees.*" Congress, however, differed in opinion with the President, as to the propriety of withholding payment until all the claims had been decided, and, upon the report referred to, re-enacted the joint resolution directing the payment of the awards of the commissioners out of the funds on hand. The commission having by this time been terminated, and the amounts allowed by them being ascertained to be less than the balance on hand, the objection urged by the President against the former resolution no longer existed, and the second was therefore signed by him. These awards were for claims of various kinds, and embraced among others those of the classes which, by the treaty, were to be paid for by the United States. In like manner a joint resolution has been passed during the present session of Congress, directing that the claim of Betsey McIntosh, a Cherokee, to the value of a reservation allowed by the last board of commissioners, under the 17th article of the treaty of 1835-'6, should be paid out of the funds on hand, thus further confirming the construction that the appropriations which have been made embraced and provided for the objects specially stipulated in the treaty to be paid for by the United States. Thus it appears to have been conclusively settled that the additional amount allowed by

the supplement and the act of June 12, 1838, included and made provision for all claims against the United States, which were not otherwise provided for by separate and special appropriations: The reason of the discrimination in the manner of making provision for claims to be paid by the United States, viz: the making special appropriations for some of these objects and including the others in the general amount allowed by the supplement, (the appropriation of June 12, 1838, being considered a part of it,) is plain. The pensions were obligations upon the United States wholly independent of the treaty, and, as such, were a part of our general pension system. The commutation of the permanent annuity was also an extraneous and independent matter, having no necessary connexion with the treaty—with the cession of the lands east, the removal of the Indians, or any other of the necessary arrangements under the treaty. It was simply an agreement for putting in a different shape an obligation upon the government under other treaties. In regard to the other two items, the Osage reservations and the missionary improvements, the amount in the one case was known, and in the other could easily and soon be ascertained. They had no connexion with the great object of the treaty—emigration—and could in no way interfere with it. This was not the case with the other items—reservations, and losses, and damages. The amounts required for these were uncertain and unknown; no estimate could be made, and no appropriation asked for them. Their settlement and payment had an immediate and important bearing upon the policy of emigration, which it was all important should go on as rapidly as possible, in order that the general government might be relieved, at as early a period as practicable, from the embarrassing position in which it was placed towards the States where the Indians were; a position which had been extremely critical, and which had, at one time, involved the most momentous consequences. The Indians could not be expected to remove until their reservations, and losses, and damages, were ascertained and settled. To ascertain the amounts required for them, and then obtain the necessary appropriations, would have produced much delay, which it was of great importance to avoid, in order that the Indians might remove at once. Hence, under these circumstances, and like the pre-emptions and reservations, which were to have been confirmed, they were compromised and provided for in the \$600,000 additional allowed by the 30th article of the supplement, increased by the further grant in the appropriation act of June, 1838, to \$1,647,067. And hence the general and comprehensive provision in that article, that that sum was to "include *all claims of every nature and description* against the government of the United States not *herein* otherwise expressly provided for;" that is, not otherwise provided for in the supplement, as was specially done with respect to claims of several descriptions; the object being to make provision at once for all claims having any bearing upon the policy of early emigration, or in any way likely to interfere with it.

Upon the construction and principles thus set forth, a proper settlement under the treaty of 1835-'6 would be as follows, ar-

ranging separately, 1st, the consideration for the lands east stipulated by the treaty, and 2d, the additional amount granted by the supplement and the act of June 12, 1838, and the items properly payable out of them respectively, viz:

1. Consideration stipulated for the lands east	\$5,000,000 00
From which deduct the following charges thereupon:	
Amount allowed the United States for the additional 800,000 acres of land west.....	\$500,000 00
Amount allowed, as the value of improvements and ferries, by the commissioners, under the 17th article, including the expense of valuing agents, and other necessary incidental expenses.....	1,737,567 23
So much of amount expended for and on account of removal and subsistence, including necessary incidental expenses of enrolling agents, conductors, commissaries, interpreters, &c.....	1,979,198 94
Amount of claims of citizens of the United States against the Cherokee nation, awarded by the commissioners, under the 17th article	59,574 25
Amount of claims of Cherokees against the same, in the form of national due-bills, or debts, awarded by same commissioners.....	17,561 41
Amount invested for the general national funds.....	500,000 00
Amount of compensation paid to the Cherokee committee, provided for under 12th article	22,026 89
	<hr/>
	4,815,928 72
Balance.....	<hr/> <hr/> 184,071 28
2. Additional amount allowed by supplement and act of June 12, 1838.....	\$1,617,067 00
From which deduct the following:	
Amount allowed for reservations of all classes by commissioners, under 17th article.....	\$256,440 01
Amount allowed by commissioners for spoliations of all kinds, including "rents" or damages for dis-possession of property and im-	

improvements, being amount for which it was determined the same would have rented during the period of dispossession, and including, also, the amount of damages allowed Cherokees in consequence of dispossession within two years after the ratification of treaty, during which the Indians were to be permitted to remain.....	438,095 35
Amount allowed by commissioners for pre-emptions.....	15,589 00
For and on account of removal and subsistence.....	935,942 64
	\$1,647,067 00

The amount on account of dispossession within the two years after the ratification of the treaty, included in the above sum of \$439,095 35, is \$47,596 10, the greater portion of which is believed to have been improperly allowed, though the Indians insisted upon it. They were not actually dispossessed; their improvements would be valued, say at an early period within the two years, and they would receive the value, and relinquished them and remove west. They no longer had any right to them, after having been paid for them, and yet the commissioners appear to have allowed them, in addition to their value, the amount which it was estimated the possession of them would have been worth during the whole of the remainder of the two years.

From the foregoing statement are excluded certain expenditures for extraneous objects, arising in the course of the execution of the treaty, which were improperly charged to the funds under and appropriated to carry it into effect. They are as follows, viz:

Amount paid for improvements abandoned under treaty of 1828, which should have been taken out of appropriation made therefor, in June, 1834.....	\$330 26
Amount to Dr. Hetzel for medical services, which should have been paid from appropriation of \$100,000 for that and other objects, made June 12, 1838.....	744 00
Amount paid for benefit of poorer classes of Cherokees, provisions, clothing, &c., which should have been charged to above mentioned appropriation of \$100,000	40,644 74
Amount paid to John Smith and James Rogers, delegates from the western Cherokees, present at the negotiation of treaty of 1835-'36, for their trouble and expenses.....	1,500 00
	43,219 00

According, therefore, to a "just and fair settlement," under the treaty of 1835-'36, upon principles recognized and acted on by

both Congress and the Executive, the amount left for per capita distribution to all the Cherokees residing east, at the date of that treaty, is \$184,071 28. The Cherokees generally have, no doubt, been led to expect a much larger amount, and will, consequently, be somewhat disappointed at the result. Their erroneous expectations have arisen from the actual and proper state of accounts, and the proper principles of settlement, not having been known and understood, and from the consequent inaccurate representations which have been made upon the subject.

The fact has also probably been lost sight of, that the greater proportion of those entitled to this per capita distribution have received it, or the benefit of a considerable amount of the funds intended for it, in another form. A brief recapitulation of the facts will show that this has been the case; and that, under the circumstances, the government is in no way responsible for the result, unsatisfactory though it may be; it having been brought about by themselves, or the majority of them.

It is well known that the majority of the Cherokees, acting under the influence and advice of their head men, were greatly averse to emigration; they resisted every argument and every persuasive means that could be used to induce them to remove, in accordance with the treaty, which they were told was the law of the land, and which, therefore, the Executive was bound to enforce. They opposed every effort till the last moment they could be permitted to remain, when, in order to carry out the obligations of the treaty, to fulfil the just expectations of the States in which they were, and to prevent collisions, and possibly bloodshed, between them and our own citizens, the government was compelled, at a heavy expense, to send a considerable military force into the country occupied by them, in order to accomplish their removal. This measure had its effect; but from the operation of the same influences, the Indians were still averse to being removed by government agency. They preferred an arrangement for emigrating themselves, and made a proposition to that effect to Major General Scott, who was in command of the troops, and was charged with the removal of the Cherokees. They proposed to undertake the whole business of emigrating their own people, at the rate of \$65,880 for every one thousand removed. This General Scott regarded as extravagant, and he requested them to reconsider their proposition, telling them "that the whole expense of emigration is to be paid out of the appropriations already made by Congress, the general surplus of which is to go to the Cherokee nation in various forms;" and that they had, therefore, "a direct general interest in conducting the movement as economically as circumstances will permit." Instead of reducing, they increased the amount; whereupon General Scott said to them, "I perceive, that after a full consideration, you adhere to the calculation of \$65,880, with a slight addition for soap, for the comfortable emigration by land of every thousand Cherokees from this to their new country west of the Mississippi; as the Cherokee people are exclusively interested in the cost as well as the comfort of the removal, I do not feel at lib-

erty to withhold my sanction." The Secretary of War, in reply to General Scott upon the subject, took the same view; he was of opinion that the amount was "very extravagant;" that thirty dollars per head had been regarded as sufficient, and that "whatever sum, over and above this amount, that may be expended for this purpose, (removal,) will have to be deducted from the original purchase money agreed to be paid them by the treaty of New Echota, (the five millions,) and this must be fully explained to the chiefs and head men, and ought to be understood by the nation;" that the executive could not recommend to Congress to increase the appropriations made, "believing, as it does, the amount already given to be sufficient for the objects proposed." The Cherokees would agree to no more economical arrangement; and as it appeared to be the only way of effecting a general and satisfactory emigration, if not of avoiding the use of military force and the effusion of blood, the arrangement was agreed to and carried out.

Some time after the emigration had been completed, Mr. John Ross, who was at the head of the committee that entered into the arrangement with General Scott, presented a claim for the alleged cost of emigrating the Cherokees, under that arrangement, over and above the amount stipulated, amounting to the large sum of \$581,346 88½. This claim was fully examined into and rejected by the Commissioner of Indian Affairs, Mr. Crawford, and the Secretary of War, Mr. Poinsett. An appeal was taken to the President, Mr. Van Buren, who thought that, on proper evidence of expenditure, the sum of \$94,406 68, or so much of it as was supported by proper vouchers, might, in equity, be allowed and paid. The remainder he rejected entirely; and, on a subsequent application, he stated that he considered his previous decision final, and refused to re-open the case. (See Report Committee H. R. No. 1098, 2d session 27th Congress.) It was nevertheless subsequently re opened by another Secretary of War, and the whole amount allowed and paid. (See same document.) It will be seen, however, that this allowance and payment was influenced in a great measure by the fact stated by General Scott, that Mr. Ross and the delegation charged with making the arrangements for the removal, were fully apprised that any excess of expenditure incurred therein would be a charge upon the nation, and by the circumstance that the national counsel authorised Mr. Ross to prosecute the claim and receive the money in behalf of the nation. There was thus paid, for the removal of about 13,149 Cherokees, the large sum of \$1,357,745 92, or \$103 25 and a fraction for each individual, man, woman and child. Whether this sum was actually absorbed in the mere removal of the Indians or not, it was paid on the demand of the Cherokees themselves; and they must be considered as having enjoyed the benefit of it, in that or some other way, and the amount for per capita distribution was thus materially diminished.

I deem it proper also to state here that the amount charged, in the foregoing settlement, for removal and subsistence, embraces the sum of \$172,316 47, for subsistence for five additional months beyond the one year, which was furnished to the Cherokees, under

circumstances of destitution and necessity, at their own request and upon the express understanding and condition that the same was to be advanced out of their own funds, under the treaty of 1835-'6. The amount for per capita was thus still further reduced.

By the 9th article of the treaty of 1846, it is provided that "all the investments and expenditures which are properly chargeable upon the sums granted in the treaty of 1835, amounting in the whole to *five millions six hundred thousand dollars*, (which investments and expenditures are particularly enumerated in the 15th article of the treaty of 1835,) shall be first deducted from the said aggregate sum, thus ascertaining the residuum or amount which would, under such marshalling of accounts, be left for per capita distribution among the Cherokees, emigrating under the treaty of 1835; excluding all extravagant or improper expenditures, and then allow to the old settlers (or western Cherokees) a sum equal to one-third part of said residuum, to be distributed per capita to each individual of said party of 'old settlers' or 'western Cherokees;'" comprising all those west at the date of the treaty of 1835-'6. In ascertaining this "residuum" or balance, it is required that, instead of the amount actually paid for the removal and subsistence of the Cherokees, there shall be deducted only the sum to which the expenditures for those objects would have amounted, at the rates specified in the 8th article of the treaty of 1835; to be paid as a commutation therefor to those who removed and subsisted themselves, viz: \$20 for removal and \$33 33 for subsistence, or \$53 33 for both.

There is an evident inconsistency in that portion of the fourth article above quoted. The \$5,000,000 was granted by the first article of the treaty of 1835, and the \$600,000 by the third article of its supplement. The investments and expenditures, enumerated in the 15th article of the treaty, do not embrace all that are properly chargeable upon those sums; for the 3d article of the supplement specifically provides for the application of a portion of the \$600,000 to objects not specified in the 15th article of the treaty, as has already been shown. "The investments and expenditures which are properly chargeable upon" the \$5,600,000, cannot, therefore, be restricted to the objects "particularly enumerated in the 15th article of the treaty," but must be regarded as including all for which, by the terms of the treaty and the supplement, that sum was intended to provide.

The settlement with the old settlers, or western Cherokees, would therefore be as follows, classifying the funds and the objects of expenditure in the same manner as that already adopted in making the settlement under the treaty of 1835-'36:

1. Consideration for the lands and possessions east \$5,000,000 00

From which deduct the following:

Consideration for the 800,000 additional acres of land west..... \$500,000 00

Amount allowed for improvements and ferries prior to the date of the treaty of 1846.....	1,732,232 23	
Claims of citizens of the United States against the Cherokee nation.....	59,574 25	
Claims of individual Cherokees against the same.....	17,561 41	
Compensation of Cherokee committee.....	22,026 89	
Investments as national funds.....	500,000 00	
On account of removal and subsistence, at the rate of \$53 33 per head.....	909,313 34	
	<hr/>	3,740,708 12
Balance		<hr/> <hr/> 1,259,291 88

2. Additional amount allowed by third article of supplement		\$600,000 00
From which deduct the following:		
Spoliations, including "rents" and damages, as previously set forth, allowed prior to date of treaty of 1846.....	\$434,861 85	
Reservations allowed for prior to same date.....	116,882 50	
Pre-emptions allowed for prior to same date.....	15,589 00	
For and on account of removal and subsistence.....	32,666 65	
	<hr/>	600,000 00
		<hr/> <hr/>

Thus the "residuum," ascertained in the manner directed by the treaty of 1846, is \$1,259,291 88; of which the old settlers are entitled to one-third, which is \$419,763 96.

This amount, according to the fourth article of that treaty, is to be paid by the United States in consideration of the relinquishment, by the old settlers, of the interest which that instrument decided they had in the country east, but which interest was not embraced and provided for by the treaty of 1835-'36. This will make the whole cost to the government of the purchase of the country and possessions of the Cherokees east, exclusive of the value of the country given them west, and of the large expenditures for the military force which the perverse conduct of the Cherokees rendered it necessary to send into their country to remove them, the enormous sum of \$7,539,065 44.

Viz: consideration stipulated by the treaty..... \$5,000,000 00
 Additional amount granted by supplement..... 600,000 00

Additional amount granted by act of June 12th, 1838	\$1,047,067 00
Expenditures out of \$100,000 appropriated by same act for provisions and clothing for poorer classes of Cherokees, medical attendance, medicines, and other objects for facilitating removal of Cherokees.....	60,128 08
Expense of negotiating treaty of 1835-'36, and supplement, and of delegation of Cherokees to Washington, who signed the latter.....	37,080 97
Extinguishment of title to Osage reservations in country west.....	15,000 00
Improvements on Union and Harmony missionary reservations.....	\$25,000 00
Extra compensation to General Scott for his services in connexion with Cherokee removal.....	1,952 00
Compensation of the several boards of commissioners, clerks, and interpreters, and contingent expenses of same.....	56,709 02
Cost of surveying and fixing boundaries of country west.....	6,699 24
Expenditures for various extraneous objects paid out of Cherokee funds, but not properly chargeable thereto, (and not so charged in preceding settlement,) and which will therefore have to be refunded by the United States.....	43,219 00
Amount allowed Clements, Bryan & Co., under special act of Congress for their relief, for damages on account of their contract for subsisting emigrating Cherokees, having been superseded by the arrangement made by General Scott with John Ross, and others.....	31,302 10
Amount allowed by Treasury Department to Williamson Smith as damages, under contract for removal of Cherokees, which was superseded in the same way.....	51,700 42
Amount allowed by special act of Congress to Langtry & Jenkins, for damages arising out of supersedure, in same way, of their contract for furnishing emigrant Cherokees with shoes.....	1,443,65 00
Amount of special allowances already paid, made by treaty of 1846, to "government party" and "treaty party" of Cherokees.....	142,000 00
Amount awarded to old settlers.....	419,763 96
	<hr/>
	\$7,539,065 44
	<hr/> <hr/>

This, certainly, is a far greater sum than it was ever contemplated when the treaty of 1835-'36 was made, the United States would have to pay, on account of that measure; the \$5,000,000 fixed by the Senate as the value of the country and possessions of

the Cherokees east, being intended to embrace the whole expense, except a moderate amount for the objects which it was stipulated in the treaty the government was to pay for in addition. According to that understanding the amount should have been under six millions of dollars, while, if the large expenditures on account of the military force which had to be sent into the Cherokee country were included, with the allowances herein made, under the treaty of 1846, the whole cost would not, probably, be far, if any thing, short of ten millions of dollars.

I now proceed to state the result, under the treaty of 1846, with reference to the amounts which it will be necessary that Congress appropriate in order to fulfil the stipulations of that treaty, according to the construction herein adopted.

The aggregate balance in the treasury of all the funds under the treaty of 1835-'6, the supplement and the appropriation of June 12, 1838, applicable to objects to be embraced in the settlement with the Cherokees, is	\$58,670 48
On which there are outstanding demands for claims of various kinds, allowed by the commissioners under the 17th article of the treaty of 1835-'6, and for commutation of removal and subsistence, which have been suspended for further evidence	19,721 98
	<hr/>
Balance applicable	\$38,948 50
	<hr/> <hr/>

This amount deducted from the balance shown by the settlement under the treaty of 1835-'6, makes a discrepancy between what remains in the treasury, and what should be there according to that settlement, of \$145,122 78.

This discrepancy arises from the deduction of the amounts for certain objects improperly charged to the funds under the treaty, and which, as stated, the United States have to make good, from the defalcation of two persons, at the time officers of the army, acting as disbursing agents of the Indian department, amounting to \$76,976 54, and from moneys in the hands of a former agent for the Cherokees, whose accounts have not yet been finally settled. Whatever amount may be found due the United States on such settlement, will, no doubt, be forthcoming soon thereafter, but it is deemed best to estimate for the whole amount required to carry the treaty of 1846 fully into effect, without reference to any such contingency, as, whatever amount may then be returned to the treasury will not be used, but go directly to the surplus fund. The sums required to be appropriated will, therefore, be as follows, viz:

Amount found due the "old settlers" or "western Cherokees" according to the allowance made to them by the treaty of 1846	\$419,763 96
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Amount found due the Cherokees residing east at the date of the treaty of 1835-'6	\$184,071 28
	<hr/>
	603,835 24
Deduct amount on hand applicable	38,948 50
	<hr/>
Balance required to be appropriated	564,886 74.
	<hr/> <hr/>

Although I think it has been clearly shown that the assumption, in the treaty of 1846, that certain expenditures under the treaty of 1835-'6 had, improperly, been charged to the "five million fund," and that the United States were therefore bound to make good the amount thereof, was an error; and, though this office is entirely satisfied that full and ample justice is done in the principles and results of the settlement herein made, I yet deem it proper to state the amounts of those expenditures under their several heads. They are as follows, viz:

1st. Amount for reservations, except that class which, like spoliations, are specifically and in terms provided for in the 3d article of the supplement	\$125,477 51
2d. "Rents," viz., amounts allowed for dispossession of improvements prior to treaty	164,549 02
3d. Amounts allowed for same during two years they were permitted by the treaty to remain	47,596 10
4th. Amount paid for valuing agents, enrolling and removing agents, commissaries, and interpreters, &c., and for services of Cherokee committee	163,296 38
	<hr/>
Total	500,919 01
	<hr/> <hr/>

For the details of this last item, see the accompanying statement furnished by the Second Auditor of the Treasury, which gives the various classes of officers and agents employed, and the amount expended for each.

The foregoing is respectfully submitted for your information, and in order that application may be made to Congress for the requisite appropriations.

Very respectfully, your obedient servant,

W. MEDILL.

Hon. WM. L. MARCY,
Secretary of War.

STATEMENT

BY THE

SECOND AUDITOR OF THE TREASURY,

OF

*Amounts paid to various classes of officers and agents employed in
the execution of the Cherokee treaty of 1835-'36.*

Statement showing the amount of the payments made and charged to the appropriations of July 2, 1836, and June 12, 1838, for carrying into effect the treaty of New Echota of December, 1835, and its supplement, for the objects herein specified, as requested by the Commissioner of Indian Affairs, per letter addressed to the Second Auditor of the Treasury, under date of October 12, 1836.

Names of disbursing agents, &c.	Number of settlement.	Date of settlement.	When disbursed.	For employment of—				
				Superintendents.	Clerks.	Valuing agents.	Conductors of emigration.	Disbursing agents.
Benjamin F. Curry, superintendent.....	20,452	July 16, 1836	3d quarter, 1836.....					
Do do do.....	20,685	Oct. 5, 1836	4th do.....	\$365 00				
Do do do.....	493	May 30, 1837	3d do.....					
J. F. Schermerhorn, commissioner.....	20,458	July 14, 1836	3d do.....					
Philip Minis, military disbursing agent..	811	Aug. 25, 1837	4th quarter, 1836, and 1st, 2d, and 3d quarters, 1837. From March 3 to July 10, 1837.....	1,477 36	\$1,355 00	\$9,063 93		
Jno. C. Reynolds, military dis. agent....	893	Sept. 26, 1837	From July 1, 1837, to Mar. 31, 1838.....	331 00		60 00	\$1,260 56	
Do do do.....	3,229	June 19, 1839	From July 1, 1837, to Mar. 31, 1838.....	838 35		204 00	1,313 08	
Joel Cruttenden, agent.....	2,025	Aug. 20, 1838	4th quarter, 1837.....	500 00		296 00		\$547 07
Do do.....	2,589	Jan. 24, 1839	1st and 2d quarters, 1838.....	1,000 00	1,356 00	972 00	857 68	926 00
Do do.....	3,136	May 23, 1839	3d and 4th quarters, 1838, and 1st quarter, 1839....	1,142 35	2,748 00	3,592 00		1,430 50
J. P. Simonton, military disburs'g agent.	1,042	Nov. 16, 1837	2d quarter, 1837.....			477 45		
Do do do.....	1,431	Mar. 9, 1838	3d do.....		100 00	36 00		

Do	do	do	1,560	April 18, 1838	4th do			524 06		
Do	do	do	2,161	Aug. 27, 1838	1st quarter, 1838.	635 90	1,410 00	32 00		
Do	do	do	2,180	Nov. 2, 1838	2d do		816 00			
Do	do	do	3,614	Aug. 23, 1839	3d and 4th quarters, 1838..		2,231 37			
Joseph Hook, special agent.....			922	Oct. 7, 1837	3d quarter, 1837					
Edward Deas, military disbursing agent.			3,594	Sept. 19, 1839	2d, 3d, and 4th quarters, 1838, and 1st quar., 1839.		3 00		2,725 42	
F. R. H. K. Whiteley, disbursing agent.			3,496	Aug. 15, 1839	3d quarter, 1838				944 77	
G. S. Drane, military disbursing agent..			3,638	Oct. 3, 1839	2d, 3d, and 4th quarters, 1838.				1,571 42	
J. Van Horne, do do	do	do	1,474	Mar. 21, 1838	2d and 3d quarters, 1837...		10 00			
Do do do	do	do	3,918	Dec. 7, 1839	4th quarter, 1837, and 1st and 2d quarters, 1838 ...		187 41			
V. P. Van Antwerp, disbursing agent...			1,611	May 1, 1838	4th quarter, 1837, and 1st quarter, 1838.					1,320 00
R. D. C. Collins, military dis. agent....			3,649	Sept. 12, 1839	3d quarter, 1838.				78 00	
J. R. Stephenson, do do	do	do	5,874	May 28, 1841	1838 and 1839.		64 90			
Benjamin King			3,311	July 10, 1839	4th quarter, 1838.					
Henry Bateman			4,200	Feb. 26, 1840	2d do				162 20	
James Deadrick			462							
W. H. Underwood			20,424	July 12, 1836				472 00		
Johnson K. Rogers.			6,520	Dec. 16, 1841			368 00			
Lewis G. De Russey.			1,609	Jan. 9, 1845	4th quarter, 1837.					
Do			1,804	Mar. 1, 1845						
Henry Smith			210	Sept. 22, 1843						
Wm. Armstrong			7,434	Oct. 21, 1842	2d quarter, 1841.					
Capt. John Page, military dis. agent....			2,876	Mar. 25, 1839	2d, 3d, and 4th quarters, 1838.	1,508 00	249 00		1,591 75	1,278 75
John Ross.			6,289	Sept. 17, 1841	1838 and 1839.				15,320 00	
						7,797 96	10,898 68	15,729 38	25,824 88	5,502 32

STATEMENT—Continued.

Names of disbursing agents, &c.	Number of settlement.	Date of settlement.	When disbursed.	For employment of—				
				Physicians.	Interpreters.	Issuing agents.	Enrolling agents.	Collecting agents.
Benjamin F. Curry, superintendent.....	20,452	July 16, 1836	3d quarter, 1836.....					
Do do do	20,685	Oct. 5, 1836	4th do					
Do do do	493	May 30, 1837	3d do					
J. F. Schermerhorn, commissioner.....	20,458	July 14, 1836	3d do					
Philip Minis, military disbursing agent...	811	Aug. 25, 1837	4th quarter, 1836, and 1st, 2d, and 3d quarters, 1837.	\$646 00	\$2,738 03			
Jno. C. Reynolds, military dis. agent.....	893	Sept. 26, 1837	From March 3, to July 10, 1837.....	915 00	872 00	\$428 00		\$97 80
Do do do	3,229	June 19, 1839	From July 1, 1837, to Mar. 31, 1838	2,562 29	1,968 00	253 50		515 00
Joel Cruttenden, agent.....	2,025	Aug. 20, 1838	4th quarter, 1837.....	1,772 00	1,665 00	320 00	\$1,801 00	1,323 00
Do do	2,539	Jan. 24, 1839	1st and 2d quarters, 1838..	2,198 00	2,191 50	201 50	2,524 00	2,672 00
Do do	3,136	May 28, 1839	3d and 4th quarters, 1838, and 1st quarter, 1839....	1,436 00	3,039 50	2,189 50	3,689 00	1,502 00
J. P. Simonton, military disburs'g agent..	1,042	Nov. 16, 1837	2d quarter, 1837.....	309 00	270 00	72 50		50 00
Do do do	1,431	Mar. 9, 1838	3d do		232 50			
Do do do	1,560	April 18, 1833	4th do		322 50			
Do do do	2,161	Aug. 27, 1838	1st quarter 1838.....		315 00			
Do do do	2,180	Nov. 2, 1838	2d do		334 50			

Do do do	3,614	Aug. 23, 1839	3d and 4th quarters, 1838..	.....	330 00				
Joseph Hook, special agent	922	Oct. 7, 1837	3d quarter, 1837.....	.....				
Edward Deas, military disbursing agent..	3,594	Sept. 19, 1839	2d, 3d, and 4th quarters, 1838, and 1st quar., 1839.	3,138 55	1,634 50		340 00		335 63
F. R. H. K. Whiteley, disbursing agent..	3,486	Aug. 15, 1839	3d quarter, 1838.....	630 00	931 89				
G. S. Drane, military disbursing agent...	3,638	Oct. 3, 1839	2d, 3d, and 4th quarters, 1838.....	1,095 76	1,032 00				
J. Van Horne, do do	1,474	Mar. 21, 1838	2d and 3d quarters, 1837...	.....	4 00				
Do do do	3,918	Dec. 7, 1839	4th quarter, 1837, and 1st and 2d quarters, 1838 ...	.....				
V. P. Van Antwerp, disbursing agent....	1,611	May 1, 1838	4th quarter, 1837, and 1st quarter, 1838.....	.....				
R. D. C. Collins, military dis. agent.....	3,639	Sept. 12, 1839	3d quarter, 1838.....	.....				
J. R. Stephenson do do	5,874	May 28 1841	1838 and 1839.....	.....	975 50	6,155 16			
Benjamin King	3,311	July 10 1839	4th quarter, 1838 .....	.....				
Henry Bateman	4,200	Feb. 26, 1840	2d do .....	.....				
James Deadrick	462			.....				456 00	
W. H. Underwood.....	20,424	July 12, 1836		.....				
Johnson K. Rogers.....	6,520	Dec. 16, 1841		.....				
Lewis G. De Russey.....	1,609	Jan. 9, 1845	4th quarter, 1837.....	.....				
Do	1,804	Mar. 1, 1845		.....				
Henry Smith	210	Sept. 22, 1843		.....				
Wm. Armstrong.....	7,434	Oct. 21, 1842	2d quarter, 1841.....	.....	117 50	655 50			
Capt. John Page, military dis. agent.....	2,876	Mar. 25, 1839	2d, 3d, and 4th quarters, 1838.....	9,867 87	4,560 50	1,271 51	1,464 00		707 50
John Ross.....	6,289	Sept. 17, 1841	1838 and 1839.....	11,065 00	4,811 50				
				35,635 47	28,345 83	11,547 17	10,274 00		7,232 93

STATEMENT—Continued.

Names of disbursing agents, &c.	Number of settlement.	Date of settlement.	When disbursed.	The services of the Cherokees who acted as members of the committee, provided for in the third clause of the 12th article of the treaty.	Transportation, or other expenses of military officers employed in connection with the execution of said treaty.	The cost of the transportation of any funds for disbursement, under the treaty.	Expenses attending the negotiation of the treaty.	Medical supplies.
Benjamin F. Curry, superintendent.....	20,452	July 16, 1836	3d quarter, 1836.....				\$31,671 87	
Do do do	20,685	Oct. 5, 1836	4th do					
Do do do	493	May 30, 1837	3d do				818 00	
J. F. Schermerhorn, commissioner.....	20,458	July 14, 1836	3d do				4,041 60	
Philip Minis, military disbursing agent...	811	Aug. 25, 1837	4th quarter, 1836, and 1st, 2d, and 3d quarters, 1837.	\$5,164 50	\$2,117 00	\$225 50		\$93 03
John C. Reynolds, military dis. agent.....	893	Sept. 26, 1837	From March 3 to July 10, 1837.					
Do do do	3,229	June 19, 1839	From July 1, 1837, to Mar. 31, 1838.		1,073 60	7 00		84 54
Joel Cruttenden, agent.....	2,025	Aug. 20, 1838	4th quarter, 1837.....					
Do do	2,589	Jan. 24, 1839	1st and 2d quarters, 1838.					566 11
Do do	3,136	May 28, 1839	3d and 4th quarters, 1838, and 1st quarter, 1839.	129 00				318 06
J. P. Simonton, military disburs'g agent..	1,042	Nov. 16, 1837	2d quarter, 1837.....					134 80
Do do do	1,431	Mar. 9, 1838	3d do			6 00		
Do do do	1,560	April 18, 1838	4th do	1,080 00				
Do do do	2,161	Aug. 27, 1838	1st quarter, 1838.....	3,147 00	578 00	494 75		
Do do do	2,180	Nov. 2, 1838	2d do	3,104 00		14 00		

Do do do	3,614	Aug. 23, 1839	3d and 4th quarters, 1838..	6,540 00	1,715 25			
Joseph Hook, special agent.....	922	Oct. 7, 1837	3d quarter, 1837.....		2,694 70			
Edward Deas, military disbursing agent..	3,594	Sept. 19, 1839	2d, 3d, and 4th quarters, 1838, and 1st quar., 1839.	892 00		123 24		
F. R. H. K. Whitesley, disbursing agent..	3,486	Aug. 15, 1839	3d quarter, 1838.....					
G. S. Drane, military disbursing agent...	3,638	Oct. 3, 1839	2d, 3d, and 4th quarters, 1838.....	1,232 90		42 99		
J. Van Horne, do do	1,474	Mar. 21, 1838	2d and 3d quarters, 1837..	57 75				
Do do do	3,918	Dec. 7, 1839	4th quarter, 1837, and 1st and 2d quarters, 1838....	375 31	58 56			
V. P. Van Antwerp, disbursing agent....	1,611	May 1, 1838	4th quarter, 1837, and 1st quarter, 1838.....		667 30			
R. D. O. Collins, military dis. agent.....	3,689	Sept. 12, 1839	3d quarter, 1838.....		15 00			
J. R. Stephenson, do do	5,874	May 23, 1841	1838 and 1839.....					
Benjamin King	3,311	July 10, 1839	4th quarter, 1838.....		717 00		4,124 78	
Henry Bateman.....	4,200	Feb. 26, 1840	2d do					
James Deadrick.....	462							
W. H. Underwood.....	20,424	July 12, 1836						
Johnson K. Rogers.....	6,520	Dec. 16, 1841						
Lewis G. De Russey.....	1,609	Jan. 9, 1845	4th quarter, 1837.....		415 00			
Do	1,804	Mar. 1, 1845		132 00				
Henry Smith.....	210	Sept. 22, 1843						
Wm. Armstrong.....	7,434	Oct. 21, 1842	2d quarter, 1841.....					
Capt. John Page, military dis. agent....	2,876	Mar. 25, 1839	2d, 3d, and 4th quarters, 1838.....	320 75				
John Ross.....	6,289	Sept. 17, 1841	1838 and 1839.....					
				19,296 50	7,062 31	6,615 06	36,531 47	5,487 55

STATEMENT—Continued.

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Names of disbursing agents, &c.	Number of settlement.	Date of settlement.	When disbursed.	Stationery.	Printing.	Appropriations.		Aggregate.
						July 2, 1836.	June 12, 1838.	
Benjamin F. Curry, superintendent.....	20,452	July 16, 1836	3d quarter, 1836.....			\$31,671 87	}	\$32,954 37
Do do do	20,685	Oct. 5, 1836	4th do			365 00		
Do do do	493	May 30, 1837	3d do	\$99 50		917 50		
J. F. Schermerhorn, commissioner.....	20,458	July 14, 1836	3d do			4,041 60	.....	4,041 60
Philip Minis, military disbursing agent...	811	Aug. 25, 1837	4th quarter, 1836, and 1st, 2d, and 3d quarters, 1837.	13 75		22,894 10	.....	22,894 10
Jno. C. Reynolds, military dis. agent.....	893	Sept. 26, 1837	From March 3 to July 10, 1837.....	5 69	\$12 50	3,982 55	}	12,838 41
Do do do	3,229	June 19, 1839	From July 1, 1837, to Mar. 31, 1838.....	6 50		8,855 86		
Joel Cruttenden, agent.....	2,025	Aug. 20, 1838	4th quarter, 1837.....	4 62		8,228 69		
Do do	2,589	Jan. 24, 1839	1st and 2d quarters, 1838..	138 02		15,602 81	.....	45,755 45
Do do	3,136	May 28, 1839	3d and 4th quarters, 1838, and 1st quarter, 1839....	638 04	70 00	21,923 95	}	25,619 26
J. P. Simonton, military disburs'g agent..	1,042	Nov. 16, 1837	2d quarter, 1837.....	5 25	70 75	1,389 75		
Do do do	1,431	Mar 9, 1838	3d do			374 50		
Do do do	1,560	April 18, 1838	4.h do			1,926 50	.....
Do do do	2,161	Aug. 27, 1838	1st quarter, 1838.....	10 99	47 00	6,670 64	}	25,619 26
Do do do	2,180	Nov. 2, 1838	2d do		75 50	4,344 00		
Do do do	3,614	Aug. 23, 1839	3d and 4th quarters, 1838..	28 25	69 00	10,913 87		

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Joseph Hook, special agent.....	922	Oct. 7, 1837	3d quarter, 1837.....			2,694 70	2,694 70	
Edward Deas, military disbursing agent..	3,594	Sept. 19, 1839	2d, 3d, and 4th quarters, 1838, and 1st quar., 1839.	30 45		9,222 79	9,222 79	
F. R. H. K. Whiteley, disbursing agent..	3,486	Aug. 15, 1839	3d quarter, 1838.....			2,506 57	2,506 57	
G. S. Drane, military disbursing agent...	3,638	Oct. 3, 1839	2d, 3d, and 4th quarters, 1838.....	17 75	18 00	5,010 82	5,010 82	
J. Van Horne, do do	1,474	Mar. 21, 1838	2d and 3d quarters, 1837...	10 62	25 00	107 37	728 65	
Do do do	3,918	Dec. 7, 1839	4th quarter, 1837, and 1st and 2d quarters, 1838....			621 28		
V. P. Van Antwerp, disbursing agent....	1,611	May 1, 1838	4th quarter, 1837, and 1st quarter, 1838.....			1,987 30	1,987 30	
R. D. C. Collins, military dis. agent.....	3,689	Sept. 12, 1839	3d quarter, 1838.....		39 00	117 00	117 00	
J. R. Stephenson, do do	5,874	May 23, 1841	1838 and 1839.....	52 92	56 87	7,320 35	7,320 35	
Benjamin King	3,311	July 10, 1839	4th quarter, 1838.....			4,124 78	4,124 78	
Henry Bateman.....	4,200	Feb. 26, 1840	2d do			162 20	162 20	
James Deadrick.....	462					456 00	456 00	
W. H. Underwood.....	20,424	July 12, 1836				472 00	472 00	
Johnson K. Rogers.....	6,520	Dec. 16, 1841				368 00	368 00	
Lewis G. De Russey.....	1,609	Jan. 9, 1845	4th quarter, 1837.....			717 00	1,132 00	
Do	1,804	Mar. 1, 1845				415 00		
Henry Smith	210	Sept. 22, 1843				132 00	132 00	
Wm. Armstrong.....	7,434	Oct. 21, 1842	2d quarter, 1841.....			773 00	773 00	
Capt. John Page, military dis. agent.....	2,876	Mar. 25, 1839	2d, 3d, and 4th quarters, 1838.....	140 15	49 00	\$23,008 78	23,008 78	
John Ross.....	6,289	Sept. 17, 1841	1838 and 1839.....			31,196 50	31,196 50	
				1,202 50	532 62		235,516 63	
Aggregate charged to each appropriation respectively						181,511 35	54,205 28	235,516 63

TREASURY DEPARTMENT, Second Auditor's Office, January 30, 1847.

JNO. M. McCALLA, Second Auditor.

Statement showing the amount of certain expenditures made and charged to the appropriations of July 2, 1836, and June 12, 1838, for carrying into effect the treaty of New Echota of December, 1835, as requested per letter from the Commissioner of Indian Affairs to the Second Auditor, dated October 12, 1846.

EXPENDITURES.

Superintendents.....	\$7,797 96
Clerks	10,898 68
Valuing agents	15,729 38
Conductors of emigration.....	25,824 88
Disbursing agents.....	5,502 32
Physicians	35,635 47
Interpreters	28,345 83
Issuing agents.....	11,547 17
Enrolling agents	10,274 00
Collecting agents.....	7,232 93
Cherokee committee, third clause, 12th article treaty	19,296 50
Transportation, &c., military officers	7,062 31
Cost transportation of funds, &c.....	6,615 06
Expenses attending negotiation of the treaty	36,531 47
Medical supplies	5,487 55
Stationery.....	1,202 50
Printing.....	532 62
Aggregate amount.....	<u>\$235,516 63</u>

TREASURY DEPARTMENT,

Second Auditor's Office, January 30, 1847.